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### Agenda

#### **Communities and Neighbourhoods Scrutiny Board (4)**

#### Time and Date

10.00 am on Thursday, 5th September, 2024

#### Place

Diamond Rooms 1 and 2 - Council House

#### 1. **Apologies and Substitutions**

- 2. **Declarations of Interest**
- 3. **Minutes** (Pages 3 8)
  - a) To agree the Minutes of the previous meeting held on the 18<sup>th</sup> of July 2024
  - b) Matters arising
- 4. Homelessness and Rough Sleeping Strategy 2024- 29 Consultation (Pages 9 - 68)

Briefing Note of the Head of Housing and Homelessness

5. Work Programme (Pages 69 - 72)

Briefing Note of the Director of Law and Governance

## 6. Any other items of public business which the Chair decides to take as matters of urgency because of the special circumstances involved

Julie Newman, Director of Law and Governance, Council House, Coventry

Wednesday, 28 August 2024

Note: The person to contact about the agenda and documents for this meeting is Tom Robinson Email: tom.robinson@coventry.gov.uk

Membership: Councillors M Ali (Chair), R Bailey, B Christopher, G Hayre, L Kelly, J McNicholas, E Ruane, T Sawdon, R Thay

By invitation: Councillor D Welsh (Cabinet Member for Housing and Communities) and Councillor S Agboola (Deputy Cabinet Member for Housing and Communities)

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#### Tom Robinson Email: tom.robinson@coventry.gov.uk

## Agenda Item 3

#### Coventry City Council Minutes of the Meeting of Communities and Neighbourhoods Scrutiny Board (4) held at 10.00 am on Thursday, 18 July 2024

Present:		
Members:	Councillor M Ali (Chair)	
	Councillor B Christopher Councillor J Gardiner (Substitute for Councillor T Sawdon) Councillor L Kelly Councillor J McNicholas Councillor R Thay	
Other Members:	Councillor S Agboola (Deputy Cabinet Member for Housing and Communities)	
	Councillor P Hetherton (Cabinet Member for City Services) Councillor D Welsh (Cabinet Member for Housing and Communities)	
Employees (by Service Area):		
Highways, Traffic and Road Safety:	M Adams	
Law and Governance	G Holmes, U Patel	
In Attendance:	G Mead, J Rogers and R Smith (Severn Trent)	
Apologies:	Councillor R Bailey, G Hayre, E Ruane and T Sawdon and Councillor G Lloyd (Deputy Cabinet Member for City Services)	

#### **Public Business**

#### 1. **Declarations of Interest**

Councillor L Kelly declared an 'Other interest' in the matter the subject of Minute 3 below headed "Water Quality" as her son works for an environmental company who undertake water sampling.

#### 2. Minutes

The Minutes of the meeting held on 7 March 2024 were signed as a true record.

There were no matters arising.

#### 3. Water Quality

The Scrutiny Board considered a briefing note and received a comprehensive and informative presentation by representatives of Severn Trent Water. The presentation provided an update on the progress of the 5-year plan to reduce surface water entering the sewage system, mitigate flood risk, and improve water

quality, including a pilot programme for use of Sustainable Drainage Systems (SUDS).

This would also provide an opportunity for the Board to question Severn Trent about the 5 year plan which covered:

- A 5-year plan to 2030 and a pilot program for the use of sustainable drainage (SUDs) over a wider area.
- A £65m investment which aims to reduce surface water entering the sewage system, mitigate flood risk, and improve water quality
- A Green Futures project based on a pilot in Mansfield that has been included in the 5-year business plan

The Plan has yet to be finalised as Ofwat would not provide comment due to the pre-election period for the General Election. This therefore provided an opportunity for the Board to consider and raise comments which would be considered as part of the public consultation on the draft plan.

Councillor P Hetherton, Cabinet Member for City Services introduced the item by explaining that given the change in weather, every effort must be made to mitigate against flooding, and this would mean having to change the city's urban environment for added protection in the long run. Local flooding has been exasperated by the fact that front gardens were being replaced with hard standing driveways, making it difficult for the water to drain naturally. A pilot project was being undertaken whereby a sustainable drainage system was being created in Hartington Crescent, Coventry by developing a garden for some of the flood water to drain into and the rest would go into the drainage system. The Board were informed that a visit was going to be undertaken to see a completed project in Mansfield with a view to introducing them in other areas of the city.

The presentation by Severn Trent provided an overview of the Midlands based company, their workforce, their projects, monitoring and the company's future targets.

Some of the points covered included:

- Clean, safe drinking water is supplied to over 500,000 customers in Coventry and Warwickshire and over 8 million overall. Two billion litres of clean water is delivered every day and the wastewater taken away to be treated at the sewage treatment works.
- The headquarters based in Coventry with around 1000 staff would continue to grow over the next few years due to their biggest ever investment programme.
- The company was on track to maintain the highest four-star Environmental Performance Assessment for the fifth consecutive year.
- Great Big Nature Boost plans to revive 12,000 acres of land, plant 1.3m trees and restore 2,000km of rivers by 2030.
- Company have signed up to the Carbon Triple Pledge to be carbon neutral by 2030.
- £566million being invested into the company's green recovery programme

- Since 2020, the company's Community Fund has supported over 1.2million people in Coventry and Warwickshire with over £950,000 donated to 89 community organisation
- The company's Get River Positive and the Storm Overflow Action Plan were working to improve the health of the region's rivers.
- £4.4billion invested in the region to reduce spills and further improve river health, with £300million being spent in Warwickshire on 141 storm overflow improvements alone.

The presentation outlined the company's Get River Positive programme which is underpinned by five key river pledges that paved the way for the restoration and revitalisation of our region's rivers.

The core pledges are:

- Ensure storm overflows and sewage treatment works do not harm rivers
- Create more opportunities for everyone to enjoy our region's rivers
- Support others to improve and care for rivers
- Enhance our rivers and create new habitats so wildlife can thrive
- Be open and transparent about our performance and our plans

Since January 2022, a team of River Rangers have worked with customers, citizen scientist, community groups and environment organisations to protect and enhance our local rivers. Further detailed information on the pledges and real-time information about the region's storm overflows could be found on the company's website.

Across the Severn Trent region, the company planned to deliver storm overflow solutions across 900 locations, with a total investment for 2024/25 of £450m aiming to reduce total storm overflow spills by 20% per year.

This included:

- New storage solutions to capture and store more flows
- A large-scale community trial of over 8,000 free water butts
- New 'nature based' solutions including the creation of 70 new reed beds to treat sewage from storm overflows
- Enhancements to increase the flow of sewage to treatment works
- Flap valves to prevent river ingress into the network
- A 'Zero Spills' hub dedicated to storm overflow improvements

The Board questioned the representatives and received responses on a number of matters including:

- Whether there had been any major pollution areas in Coventry.
- Whether the company worked with the canal and river trust and their working relationship with them
- Replacement of front gardens with hard standing for parking the emphasis should be on permeable solutions
- Development of a national grid for the water industry
- Local flood forums and community education and involvement

- Level of support from the City Council in relation to comms, raising awareness and traffic management
- What other options were available for areas where drainage and flood mitigation does not work
- Responsibility for gullys on the road
- Level of investment and improvements with Rivers Leam, Sowe and Sherbourne
- Engagement with local river groups and community groups
- Monitoring of water efficiency and water stressed areas, where it was compulsory to have smart meters installed
- What work was being done to engage with hard-to-reach communities and residents who were averse to technology
- Whether consideration had been given to incentives to encourage residents to do more and change behaviours
- How water usage was measured between a combination of different households
- How was sewer pollution measured

The Board noted that Ofwat were currently undertaking a consultation "Your Water, Your Say" which provided an opportunity for everyone to ask questions such as why they do not believe that urban drainage systems should be started now.

With regard to the hard standing and the use of permeable options, Councillor D Welsh, Cabinet Member for Housing and Communities offered to provide current information on hard standing conversions. This would be circulated to the Board.

The Board thanked the Severn Trent representatives for an informative presentation.

#### **RESOLVED** that the Scrutiny Board:

- 1. Notes the presentation.
- 2. Requests that a link to the consultation "Your Water, Your Say" be circulated to the Board.
- 3. Requests that a visit to the Finham Sewage Treatment Works be arranged for members of the Board
- 4. Requests that a copy of the second presentation slides be circulated to the Board for information.
- 5. Requests that the outcome of the gully clean survey be added to the work programme for the next Municipal Year.

#### 4. Work Programme 2024/2025

The Board considered and noted priorities outlined by Councillor D Welsh, Cabinet Member for Housing and Communities. These included amongst other matters

delivering housing need, rough sleeping and support, winter planning, temporary accommodation, the Local Plan and regulation 19 consultation, cultural gateway, community advice service and planning reform and other associated matters that may emerge from the new government. It was noted that the homeless and rough sleeping strategy, temporary accommodation and exempt supported accommodation were already scheduled in the work programme.

#### **RESOLVED** that the following items be added to the Work Programme:

- 1) Delivering housing needs
- 2) Local Plan Regulation 19 consultation

# 5. Any other items of public business which the Chair decides to take as matters of urgency because of the special circumstances involved

There were no other items of business.

(Meeting closed at 12.15 pm)

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To: Communities and Neighbourhoods Scrutiny Board (4)

Date: 5th September 2024

#### Subject: Homelessness and Rough Sleeping Strategy 2024- 29 consultation

#### 1 Purpose of the Note

1.1 To consult with the Communities and Neighbourhoods Scrutiny Board (4) as part of the current consultation on the draft Homelessness and Rough sleeping strategy in regards to the identified priorities and themes.

#### 2 Recommendations

- 2.1 The Communities and Neighbourhoods Scrutiny Board are recommended to:
  - 1) Agree the priorities and themes within the new strategy.
  - 2) Provide feedback in relation to the draft strategy and provide input into the development of a comprehensive action plan that will deliver the key priorities and themes.

#### 3 Information and Background

- 3.1 All Councils in England & Wales have a statutory duty to undertake a periodic review of homelessness in their area and to publish a Homelessness Strategy.
- 3.2 The current Housing and Homelessness Strategy was published in 2019 and runs until 2024. It is aimed at providing a high-level plan to set out the main priorities for the Council and its partners for the life of the strategy, to guide the allocation of resources and investment, and provide a framework to inform project development, to achieve the vision that:

Coventry Citizens will be able to access a suitable, affordable, and decent home, with the support they need to sustain their housing.

- 3.3 In 2019 when the strategy was developed the previous Homelessness Strategy and Housing Strategy were combined into one document. The rationale was that it was recognised that activities to prevent and relieve homelessness were to a degree dependent on the availability of permanent housing.
- 3.4 Coventry published its first Rough Sleeping Strategy in December 2019, in line with a requirement by the Government for all areas to have a strategy to prevent and tackle rough sleeping. From the outset it was accepted that the successful delivery



### **Briefing note**

of the Rough Sleeping Strategy and Action Plan was not in the Council's power alone. Therefore, a One Coventry partnership approach is the only way that we will be able to ensure successful realisation of our vision, therefore the strategy needed to be owned, supported, and delivered by ensuring effective collaboration and partnership working.

- 3.5 The Rough Sleeping Strategy (2019-2024) and its Action Plan were reflective of and intrinsically linked to the Council's Housing and Homelessness Strategy. The two strategies needed to be considered and delivered in tandem. The Housing and Homelessness Strategy set the vison for housing in the city and our priorities.
- 3.6 It was decided that the Homelessness element of the previous Housing and Homelessness strategy would be combined with the Rough Sleeping Strategy, creating a new Homelessness and Rough sleeping strategy. A separate Housing Strategy will be developed for the city which will align with the Local Plan review that is currently being undertaken in the city.
- 3.7 The new Homelessness and Rough Sleeping strategy will focus on what actions are being taken to prevent people from becoming homeless, what we are doing when people find themselves homeless and how we are supporting people to end their homelessness. There will be a focus on partnership working alongside how we can ensure we are improving life chances and health outcomes for those affected by homelessness.

#### 3.8 Early intervention and Prevention:

We believe that everyone in Coventry should have a place to call home, we will minimise homelessness by focusing on early prevention and intervention to help people keep their home or move in a planned way. Ensuring people access services as early as possible increases the opportunities to prevent homelessness.

#### 3.9 Crisis and targeted support:

We will provide good quality accessible advice and support to ensure people can resolve their housing problems in a way that is resilient and long lasting. Where people do find themselves homeless and in need of emergency accommodation it will be of good quality, appropriate and conducive to their health and well-being. Targeted support will be provided for individuals and households who need support and find themselves in crisis.

#### 3.10 Move on and Tenancy sustainment:

There will be a focus on creating and increasing move on options for people and ensuring the right tools and support is in place to help people sustain tenancies once their homelessness has ended. Our focus will not just be in terms of bricks and mortar but will also consider and reflect the wider social detriments that impact someone's ability to secure and maintain a settled home.

- 3.11 Underpinning the identified themes are the following 4 principles which will run through and underpin the priority areas and subsequent actions that will be taken to deliver the strategy:
  - Partnership we will work in partnership to address homelessness in the city
  - Intelligence led we will use intelligence, data and research to influence what we do and how we do it

- Improving life chances and health outcomes we will ensure our actions help to enhance life chances and health outcomes for people at risk of homelessness or are homeless.
- Maximising opportunities capitalise on the opportunities available to prevent and relieve homelessness
- 3.12 The new Homelessness and Rough Sleeping Strategy sets out the vision, strategic direction, and priorities for the city for the next five years.
- 3.13 The new Strategy has been co- produced with customers, partner organisations and stakeholders who have helped us identify the priorities and themes.

#### 4 Health Inequalities Impact

- 4.1 Improving life chances and health outcomes has been identified as a key theme that will run through the new strategy.
- 4.2 The new strategy will provide a key opportunity to consider as a system how we might better improve health outcomes for people who are homeless.
- 4.3 In progressing this work, we are already using the NICE guidance that explores how LAs are providing integrated health and social care services for people experiencing homelessness and ensure care, support and interventions are coordinated across different services.

https://www.nice.org.uk/guidance/NG214

4.4 The findings from the self-assessment process will be used to inform the delivery plan that will be developed once the consultation process is completed.

Appendices 1 – Draft Strategy Appendices 2 – Homelessness review 2024

Name of Author: Sophie Hall Job Title: Housing and Homelessness commixing and partnership lead Organisation: CCC Contact details: <u>sophie.hall@coventry.gov.uk</u> This page is intentionally left blank



# Draft Homelessness and Rough Sleeping strategy 2024/29



#### Homelessness and Rough Sleeping Strategy 2024- 2029

#### <u>Draft</u>

#### 1. Preface

Housing is fundamental to the wellbeing of people, their families, and their communities. Decent housing provides a stable base on which people can build their lives and build successful communities. Poor or unsuitable housing, however, can have negative impacts on many other areas of personal and community life as well as physical and mental health and wellbeing. If you do not have decent housing, everything else becomes much more difficult. Improving housing options, conditions, and neighbourhoods within the city is essential for economic growth, improving outcomes for residents and children including their educational attainment, health and wellbeing.

Coventry's new Homelessness and Rough Sleeping Strategy sets out the vision, strategic direction, and priorities for the city for the next five years.

It has been co- produced with customers, partner organisations and stakeholders.

The strategy supports Coventry City Council's corporate priorities and is reflective of the One Coventry vision for the city. It complements other strategies and programmes that support independence and targets help at the most vulnerable. It is compliant with key legislation that sets out the Council's duties in respect to homelessness and rough sleeping. The strategy ensures we deliver on the requirements to prevent homelessness, provide support, and ensure sufficient accommodation is available.

Information about the local context and the challenges our customers face is provided in the most recent homelessness review which has been used to inform this strategy and should be read in conjunction with the Strategy.

#### 2. Background

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Coventry City Council no longer owns its own housing, having transferred its stock to Whitefriars Housing Group (now Citizen Housing) in 2000. However, the Council still has strategic housing responsibilities and a duty to carry out a periodic review of homelessness and to publish a Homelessness & Rough Sleeping Strategy.

#### 2.1. Housing and Homelessness Strategy 2019-2024

The current Housing and Homelessness Strategy was published in 2019 and runs until 2024. It's aim is to provide a high-level plan to set out the main priorities for the Council and its partners for the life of the strategy, to guide the allocation of resources and investment, and provide a framework to inform project development to achieve the vision that:

• Coventry Citizens will be able to access a suitable, affordable, and decent home, with the support they need to sustain their housing.

In 2019 when the current strategy was developed the previous Homelessness Strategy and Housing Strategy (2014-2019) were combined into one document. The rationale of this decision was that it was recognised that activities to prevent and relieve homelessness were to a certain degree dependent on the availability of permanent housing.

Whilst great achievements have been seen and the delivery of the housing and homelessness function and strategy have moved, developed, and changed since its initial publication, we have also seen a shift in terms of some of the priorities and the challenges that sit alongside these.

Rather than combine strategies in the way we did in 2019 we will separate out how we intend to meet out responsibilities for homelessness and rough sleeping through this specific strategy and deal with our wider housing responsibilities through the production of a separate housing strategy.

The Covid pandemic has changed the way we operate and deliver homeless services in the city. Our teams began working from home in the early stages of the pandemic and, now a model of hybrid working with a combination of in person work and remote (home working) has become the norm. This has meant that online contact or the telephone based work has replaced much of what was done in person. Working this way also makes us more accessible for some as residents are not required to attend our premises in order to engage with us. There will always be people do not have access to the appropriate technology to engage remotely, or prefer face to face contact, so the option to come into the office and meet in person remains open to them.

The financial crisis is having a significant effect on households in the city. Many people are being forced to make a choice between rent, heating, and food. We have seen an increase in people approaching for homelessness support both nationally and locally, with the top 3 reasons for homelessness being in line with national and historical trends.

The implementation of the Homelessness Reduction Act (2017) in 2018 changed the way that homelessness services are delivered by local authorities. There have also been further changes to legislation, such as the Domestic Abuse Act, which placed further duties on local authorities to provide temporary accommodation to all who are homeless because of domestic abuse. The decision to leave the European Union has also been an influential factor, and changes made as part of the UK's withdrawal from Europe have impacted on who is eligible to receive homelessness assistance.

The culmination of these factors alongside other challenges such as the Local Housing Allowance falling some way short of local rental values, has resulted in the council seeing greater numbers of households approaching for assistance and support than we have previously experienced.

#### 2.2. Rough sleeping Strategy and action plan 2019-2024

Coventry published its first Rough Sleeping Strategy in December 2019, in line with a requirement by the Government for all Local Authorities to have a strategy to prevent and tackle rough sleeping. From the outset it was accepted that the successful delivery of the Rough Sleeping Strategy and Action Plan was not in the Council's power alone. Therefore, a partnership approach is the only way that we will be able to ensure successful realisation of our vision, therefore the strategy needed to be owned, supported, and delivered by ensuring effective collaboration and partnership working.

The Rough Sleeping Strategy and its Action Plan were reflective of and intrinsically linked to the Council's Housing and Homelessness Strategy. The two strategies needed to be considered and delivered in tandem. The Housing and Homelessness Strategy set the vison for housing in the city and our priorities as well as preventing and tackling homelessness.

Since the approval of the strategy in 2019 there has been a world-wide pandemic. Obviously, this has had a number of serious and negative impacts on individuals and society as a whole. In regard to rough sleeping there have been a number of positive outcomes in regard to our ability to accommodate and support some of the most entrenched rough sleepers in Coventry. The impact of this can be seen in the number of people accommodated as part of the 'Everyone-In' initiative.

The current Rough Sleeping strategy was reviewed during 2022 to reflect the shifts that had happened as a result of the covid 19 pandemic and the increased funding and support that was being provided for those rough sleeping or at risk of rough sleeping.

#### Achievements and Impact from the previous strategies

Since adopting the last strategy in 2019 we have seen the following impacts on homelessness and rough sleeping in Coventry, these include but are not limited to :

• The Homelessness Reduction Act duties have been fully integrated into the homelessness service.

• Recruitment of Head of Housing, Housing and Homelessness Operational Lead (Accommodation Team) and Housing & Homelessness Commissioning and Partnerships Lead.

• Creation and expansion of Rough Sleeper Outreach Team who carry out outreach 5 mornings per week

• Creation of additional accommodation options for rough sleepers including short, medium and long term provision

• Publication and mid point review of the original Rough Sleeper Strategy and action plan

• Creation of the Temporary Accommodation Team.

• The Service adapted and continued to deliver services during the Covid-19 pandemic and restrictions.

• Regular training provided to various council services and external partners in relation to homelessness and rough sleeping .

• Duty to Refer procedures in place and embedded with training regularly provided to relevant teams/organisations.

- Redesign of the Coventry Homelessness Forum.
- Regional work through WMCA Homelessness Task Force
- Co-creation panel set up for those with lived experience of homelessness.
- Relevant and Up to date information and advice available on the website

• Dedicated Landlord Liaison Officer recruited, and regular Landlord Forums held

• Renewed focus on early identification and intervention for people at risk of homelessness

- Homelessness commissioned services in place from April 2020
- Properties purchased for TA and Supported TA use.
- Creation of Let's Rent scheme
- Improvement of TA options to reduce B&B use
- New Homefinder Policy approved and implemented
- Housing First scheme delivered

#### **Operating environment**

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Since 2019 homelessness has increased both nationally and locally. The pandemic has had devastating impacts on our communities, affecting their health, causing social and economic disruption. More recently, the cost of living has increased steeply, and previous economic downturns suggest the impact of an economic crisis on homelessness presentations will be seen over two or three years

Over the last ten years Councils have faced a reduction to core funding from the Government of nearly £16 billion nationally. Many of our partners have also experienced funding cuts and there is an ongoing need for efficiencies and savings.

There has been significant national investment into Rough Sleeper services which has made a significant impact to our ability and capacity to support rough sleepers but this funding is time limited and currently confirmed up to 31 March 2025 only.

When people do need to move, their housing options are limited. Average private rents in Great Britain have risen to record highs, with annual rental growth in hotspot locations, specifically Coventry increasing by 19.5% between Q1 2023 and Q1 2024 <a href="https://www.rightmove.co.uk/news/content/uploads/2024/04/Rental-Trends-Tracker-Q1-2024-FINAL.pdf">https://www.rightmove.co.uk/news/content/uploads/2024/04/Rental-Trends-Tracker-Q1-2024-FINAL.pdf</a>

Homelessness and rough sleeping go beyond housing. They affect mental wellness, physical health, independence, self-esteem, and life choices. Without homes and the sense of community they can provide, it is easy to feel isolated and alone.

We realise how hard it is to ask for help and how easy it can be to feel defined by the label of homeless or rough sleeping. This strategy is not about simply ticking boxes, assigning labels or making assumptions about why somebody needs our help. At its heart, it is about breaking stigmas to understand and support people out of homelessness. We will work hard to see the stories behind the situation people find themselves in. Losing a tenancy and or being unable to find suitable and safe accommodation can be a frustrating and traumatic experience. It is therefore

important that we focus on preventing people who are at risk of homelessness from losing their homes. We want to move beyond a reactive response. We will focus on reducing population-wide risks of homelessness by developing stable, supportive and inclusive environments. The longer someone is homeless, the greater the risk of worsening physical and mental health problems. It is crucial that we intervene as early as possible to provide support and work quickly to help people find a suitable home or where appropriate remain in their current accommodation and preventing homelessness. It is also important that when we intervene, the support we provide ensures long-term solutions and reduces the risk of repeat homelessness.

#### 3. The New Homelessness and Rough Sleeping Strategy

Homelessness and rough sleeping are part of wide set of challenges.

The legal definition of homelessness is that a household has no home in the UK or anywhere else in the world available and reasonable to occupy. The following housing circumstances are examples of homelessness:

Rooflessness (without a shelter of any kind, sleeping rough)

• Houselessness (with a place to sleep but temporary, in institutions or a shelter)

• Living in insecure housing (threatened with severe exclusion due to insecure tenancies, eviction, domestic violence, or staying with family and friends known as 'sofa surfing')

• Living in inadequate housing (in caravans on illegal campsites, in unfit housing, in extreme overcrowding)

The causes of homelessness are typically described as either structural or individual and can be interrelated and reinforced by one another. Causes and their relationship vary across the life course.

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Structural factors include:

- Poverty
- Inequality
- Housing supply and affordability
- Unemployment or insecure employment
- Access to social security

Individual factors include:

Poor physical health

• Mental health problems, including the consequences of adverse childhood experiences

• Experience of violence, abuse, neglect, harassment or hate crime

• Drug and alcohol problems (including when co-occurring with mental health problems)

- Bereavement
- Relationship breakdown
- Experience of care, prison or time serving in the Armed forces
- Refugees

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For our new Strategy we will be separating back out the Housing element of the Housing and Homelessness strategy and we will instead have a combined Homelessness and Rough sleeping strategy and a separate housing strategy. This new combined strategy will consider interventions, services, challenges and accommodation provision for people who are homeless (in all its forms) or threatened with homelessness.

Through delivering our new strategy and action plan we will continue to meet the duties placed upon us by the Homelessness Reduction Act 2017 and the Housing Act 1996 (as amended). Preventing Homelessness is a critical due to the impact on lives of people affecting by homelessness and the resource implications associated with responding to it. We will work in partnership with other providers and stakeholders to prevent and alleviate homelessness. The Positive Pathways model will be used as our roadmap for addressing homelessness and rough sleeping within the city, working in partnership with statutory services, commissioned partners, the voluntary and community sector, and people with lived experience of homelessness.

Over the next 5 years and beyond we want to ensure that we are equipped and able to focus on prevention and recovery – whilst still responding to crisis. We know that by working up stream to prevent people becoming homeless or those with a history of rough sleeping returning to the street and by ensuring people are supported in their recovery we will reduce the need for crisis intervention.

To achieve our prevention objectives and priorities it is crucial that we work in tandem with a range of partners including, NHS organisations, Ministry of Justice

(MOJ), substance misuse services, advice agencies and internal partners as well as accommodation providers in the city to be able to identify and respond quickly to those on the cusp of homelessness and rough sleeping.

In terms of recovery, connecting people with services and into their communities is key to sustainability of both their home and their own well-being.

We will use data and qualitative information to inform our practices and priorities to ensure our approach is effective and achieves the best possible outcomes for the widest possible group.

#### 3.1. Positive pathway

Everyone needs somewhere to live and good housing underpins success in other areas of a persons life. The Positive Pathway is about avoiding housing crisis and trying to work to ensure that homelessness is not part peoples life experiences. Too often different parts of the wider "systems " work in 'silos', but homelessness relies on working together, not only within local authorities but also with other public bodies, voluntary organisations, individuals and families. The Positive Pathway framework does not look at housing and homelessness in isolation because addressing homelessness is more challenging than simply finding housing. The objective of the pathway is to move from a crisis responses to upstream prevention and effective supply to help people move on from homelessness and tenancy sustainment .

Prevention and early intervention as defined in the positive pathway are an important part of this strategy. There are very real and re-occurring reasons why people are at risk of homelessness or end up homeless. The solution needs to be a cross-cutting, council-wide and collaborative, multi-agency approach. Some people also need more support than others to build skills and confidence to maintain a tenancy, so we want to make sure our housing pathways are simple, clear and effective. Whether you are a care leaver, somebody leaving an institution such as prison, a single person sleeping rough, or a family you should be able to find out and have a voice in your journey to a place you can call home.

Where homelessness cannot be prevented it is imperative that there is effective and appropriate targeted and crisis support, for anyone in Coventry whether through the council or one of its partners. Moving on from homelessness is challenging, there is significant demand and limited supply of available social and affordable rented housing in the city. The difference between the Local Housing Allowance (LHA) rates

in the city and the average rent means the private rented sector is difficult to access for those in receipt of benefits or low incomes.

Once a person has moved into accommodation, tenancy sustainment is key to breaking the cycle and the revolving door of homelessness. Therefore we must ensure there are appropriate and robust move on options for people and we work collectively across the city to ensure tenancy sustainment.

#### 4. Themes and Principles

In reviewing the evidence contained in the homelessness review and progress made against our previous strategy, we are confident that the priorities we agreed at that time were correct. However, we now need to update the approach to deal with the context of increases in homelessness, further reductions in public funding, and system wide issues.

This strategy and the resulting delivery and action plan is based on the principles of the positive pathway model and broken down into 3 over-arching themes. With in each theme a number of priorities have been identified and these will be key to transforming the experience and outcomes of those at risk of homelessness, proactively addressing inequalities and dealing with gaps in service provision. Though the causes and experiences of homelessness differ for different groups and cohorts and responses will vary on a case by case basis the principles of the pathway model applies to all. We have also identified a number of cross cutting priorities that underpin both the themes and priority areas contained within each theme which will be considered and integrated into the delivery plan for the strategy.

#### 4.1. Early intervention and Prevention :

We believe that everyone in Coventry should have a place to call home, we will minimise homelessness by focusing on early prevention and intervention to help people keep their home or move in a planned way. Ensuring people access services as early as possible increases the opportunities to prevent homelessness

#### 4.2. Crisis and targeted support :

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We will provide good quality accessible advice and support to ensure people can resolve their housing problems in a way that is resilient and long lasting. Where people do find themselves homeless and in need of emergency accommodation it will be of good quality, appropriate and conducive to their health and well-being. Targeted support will be provided for individuals and households who need support and find themselves in crisis.

#### 4.3. Move on and Tenancy sustainment:

There will be a focus on creating and increasing move on options for people and ensuring the right tools and support is in place to help people sustain tenancies once their homelessness has ended. Our focus will not just be in terms of bricks and mortar but will also consider and reflect the wider social detriments that impact someone's ability to secure and maintain a settled home.

#### 4.4. Rough Sleeping

Rough sleeping is the most visible form of homelessness, therefore eliminating rough sleeping will run through our 3 overarching themes and will not be seen as a stand-alone theme. Though our interventions and responses maybe different, the aspiration to prevent rough sleeping, deal with crisis and support move on and tenancy sustainment is the same.

#### 4.5. Principles

Underpinning the identified themes are the following 4 principles which will run through and underpin the priority areas and subsequent actions that will be taken to deliver the strategy:

- Partnership
- Intelligence led
- Improving life chances and health outcomes
- Maximising opportunities

#### 4.6. Partnership

We recognise that partnerships are the key to preventing and relieving homelessness and to supporting people who are either homeless or facing homelessness. The causes of homelessness are multiple and complex and require solutions which reflect this and therefore we will ensure :

• We continue to engage partners across our public, business, voluntary and faith sectors, recognising the importance of each to coordinate a comprehensive approach to homelessness prevention that delivers sustainable outcomes for residents.

- We work to strengthen our existing partnerships, both with other services in the Council and with external organisations, as well as building new working relationships.
- Ensure partnership working underpins what we do by ensuring we are working with our partners to pool our knowledge, skills, and resources, to improve prevention methods and provide effective support whilst addressing system wide issues that are a barrier to good outcomes.
- Through strong partnership working we will provide a strong safety net for people who do become homeless and make sure they have the support they need to move on to permanent and sustainable new homes.
- We will work across the city in transparent and shared spaces with partners to ensure plans for people and projects are designed together and the most effective they can be, saving time and money while creating long standing change in provision and frontline service for those we find rough sleeping

#### 4.7. Intelligence led

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Our approach to tackling homelessness and rough sleeping will be intelligence-led, building on the work done through the homelessness needs assessment, with dashboards covering each of the priority areas, tracking trends and monitoring the impact of the implementation of the strategy. Focusing on the data;

- We will assess any new and emerging issues and ensure we understand how the Coventry picture compares regionally and nationally, ensuring our approach remains focussed on making a difference to our residents.
- Recognising that homelessness is not random, we will overlay this with wider factors to ensure that we have a holistic approach which enables us to direct our resources to provide support at the earliest stage possible.
- This will be supported by the experiences of people who have experienced homelessness, ensuring our approach is always shaped by their experiences and feedback around what works and what doesn't.

#### 4.8. Improving life chances and health outcomes

Recognising homelessness as part of a wider system of inequalities, we will seek to improve life chances and health outcomes, through our partnership approach to tackling homelessness and joining systems up. This will include;

- Raising awareness of the impact of homelessness on health and wellbeing outcomes, including how homelessness can exacerbate existing problems, issues and support needs, particularly in relation to mental health.
- Carry out specific initiatives around health and wellbeing for homeless households as well as ensuring our approach to preventing homelessness and supporting households into settled, sustainable accommodation provides a basis upon which they can thrive.
- Working in partnership with all agencies and organisations responsible for health and care services when there is a risk of homelessness or it is the presenting issue.

#### 4.9. Maximising opportunities

Homelessness and rough sleeping services operate against a complex back drop of legislation and policy which is ever emerging and developing

- We will ensure that where policy and legislation offer opportunities to change how we work we will embrace this whilst being bold and creative in our approach to finding solutions
- We will maximise any impact of changing legislation and policy ensuring that our services reflect changes and capitalise on the opportunities they offer including where funding is available.

#### 5. Priorities (What we will do )

Our priorities for the coming 5 years have been developed through a process of engagement and consultation. We have talked with partners about the challenges we are facing in the city including the rising number of households requiring support. We have used feedback from customers to help identify what matters most to them and we have talked to internal stakeholders about the challenges they face in terms of their service areas in relation to homelessness and rough sleeping. This information, alongside our own knowledge of the current operating environment, has helped us identify the high level thematic priorities which together with the crosscutting principles will be the overarching framework for the Strategy delivery plan.

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#### 5.1. Early intervention and prevention

We believe that Everyone in Coventry should have a place to call home, we will minimise homelessness by focusing on early prevention and intervention to help people keep their home or move in a planned way.

- 1. We will move beyond a reactive response and focus on reducing individual and population-wide risks of homelessness across the city by providing timely, appropriate, and effective interventions to alleviate homelessness and help those sleeping rough.
- 2. We will work on building early intervention/early prevention approach with partners into all our interactions.
- 3. We will continually review our self-help offer via the website and self-help information available and ensure it is fit for purpose.
- 4. We will increase the awareness of duty to refer across the city and other services with regular stakeholder sessions to ensure customers get the right support at the earliest opportunity.
- 5. We will use our speclist in-house resources to increase visits to mediate with friends/family to increase prevention of homelessness and avoid the need for temporary accommodation.

We will work across the homelessness partnership to ensure we are making the best use of our resources to deliver Information Advice and Guidance (IAG).

#### 5.2. Targeted and crisis support:

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We will provide good quality accessible advice and support to ensure people can resolve their housing problems in a way that is long lasting. Where people do find themselves homeless and in need of emergency accommodation it will be of good quality, appropriate and conducive to their health and well-being. Targeted support will be provided for individuals and households who find themselves in crisis;

- We will support rough sleepers across their period of homeless, ensuring rough sleeping is prevented wherever possible, that it is rare in occurrence, it is brief where it is unavoidable and re-occurrences or returns to rough sleeping are prevented.
- 2. We will provide a quick, responsive, flexible and creative approach to helping someone manage and end their rough sleeping and to be person centred, patient, persistent and creative in supporting people to maintain and not return to sleeping rough.
- 3. Where homelessness cannot be avoided, stays in temporary accommodation will be for as short a time as possible and placements will be suitable for the needs of the households.
- 4. We will ensure that pathways for all those that are homeless guarantee crisis and targeted support is available and accessible
- 5. Our provision of temporary accommodation will be sufficient to manage the demand and meet homelessness duties.

- 6. Temporary Accommodation will be suitable, to a good standard and procured to ensure value for money is achieved.
- 7. We will use Bed & Breakfast (B&B) accommodation when unavoidable and have the ambition to eliminate the use of B&B.
- 8. Our commissioned support services will be accessible relevant and solution focussed.

#### 8.3. Move on and Sustainment

There will be a focus on creating and increasing move on options for people and ensuring the right tools and support is in place to help people sustain tenancies once their homelessness has ended, our focus will not just be in terms of bricks and mortar but will also consider and reflect the wider social detriments that impact someone's ability to secure and maintain a settled home.

- 1. We will ensure that there is targeted support for all homeless households to recover from homelessness and to secure and sustain settled accommodation.
- 2. We will further develop our positive working relationships with the private rented sector and supported housing Landlords to increase the accommodation options available.
- 3. Develop resources to support households to understand the various housing options available to them.
- 4. Ensure that individuals and families that need it, are supported to settle into their new homes.
- 5. We will work to maximise the opportunity that the increases in LHA rates has offered and use the PRS to meet our homeless duties where appropriate.
- 6. Supported housing in the city will provide a basis for an individual to recover from homelessness, with pathways to move into independent accommodation where appropriate.

#### 7. Delivery, monitoring, and review

To realise the ambitions of this strategy, a delivery plan will be developed and will be reviewed annually. This will be shaped by partners through the multi-agency homelessness forum, whilst taking account of local, regional and national changes and pressures. As identified throughout this strategy, tackling homelessness requires a partnership approach and all key partners will have a role to play in progressing the identified actions under the delivery plan.

The Council's housing and homelessness team will be responsible for the coordination and management of the strategy and overseeing the activity contained

within it. We will conduct an annual homelessness review to reflect on progress against the strategy and the current context in relation to homelessness which will be made available on the Council's website.

The statutory requirement to publish a Homeless & Rough Sleeping Strategy sits with the local authority, however, our One Coventry approach means that this is a Partnership Strategy. Accountability and the monitoring and scrutiny of its delivery will be equally through the city's homelessness partnership forum and through our own internal governance structures

As part of our continued commitments to co-creation and power sharing with people who have and still use services we will facilitate feedback mechanisms and opportunities to ensure progress is shared. The homelessness forum will receive regular updates from action holders and receive report against progress on delivery.

Sophie Hall

26.7.24



## Appendix 2

# COVENTRY HOMELESSNESS REVIEW 2024

This Homelessness Review provides information on the needs of people who have approached Coventry City Council's housing service for help since the last homelessness strategy was adopted in 2019.



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#### 1. Preface

This Homelessness Review provides information on the needs of people who have approached the Coventry City Council's housing service for help since the last homelessness strategy was adopted in 2019. It considers what we have achieved, what has changed, and how this relates to the changing environment and Government policy. The information contained in this review, what it has told us, as well as the information we have received from both internal and external partners will be used as the foundation for the development of the new Homelessness and Rough Sleeping Strategy and action plan.

The new strategy and plan will run until 2029 and be our road map for service delivery and improvements. It will illustrate our priorities and include clear, measurable outcomes and outputs. The strategy will be a partnership strategy and be inclusive of all functions, services and individuals that link to, or are impacted by homelessness in the city.

#### 2. Background

#### Housing and homelessness strategy

The current Housing and Homelessness Strategy was published in 2019 and runs until 2024. It is aimed at providing a high-level plan to set out the main priorities for the Council and its partners for the life of the strategy, to guide the allocation of resources and investment, and provide a framework to inform project development, to achieve the vision that:

• Coventry Citizens will be able to access a suitable, affordable, and decent home, with the support they need to sustain their housing.

In 2019 when the strategy was developed the Homelessness Strategy and Housing Strategy were combined into one document, this was done as it was recognised that activities to prevent homelessness were to a degree dependent on the availability of permanent housing.

Whilst great achievements have been made and the delivery of the housing and homelessness function and strategy have moved, developed, and changed since its initial publication, we have also seen a shift in terms of some of the priorities and the challenges that sit alongside these.

The Covid pandemic has changed the way we operate and deliver homeless services in the city. Staff began working from home in the early stages of the pandemic and, although there has been a drift back to the office, many staff still work from home. This has meant a swing from face-to-face to online contact or the telephone. Some people do not have the appropriate technology for this or prefer face-to-face contact, so the option to come into the office remains open to them.

The reported inflation rate stands at 3.2% (march 2024), and translates to an increase in housing, heating, and food expenses for households. These increases obviously have a significant impact on households with lower incomes. Concurrently, there is an increase in households approaching homelessness support with the top 3 reasons for losing settled accommodation (friends & family no longer willing to accommodate, PRS eviction, and Domestic Abuse) being in line with national and historical trends.

The implementation of the Homelessness Reduction Act in 2018 changed the way that homelessness services are delivered by local authorities. There have also been further changes to

legislation, such as the Domestic Abuse Act, which placed further duties on local authorities to provide temporary accommodation to all who are homeless because of domestic abuse. Brexit has also been an influential factor, and changes made as part of the UK's withdrawal from Europe have impacted who is eligible to receive homelessness assistance.

Alongside the wider changes and associated challenges, we are seeing a record number of households approaching the council for assistance and support.

Coventry published its first Rough Sleeping Strategy in December 2019, in line with a requirement by the Government for all Local Authorities to have a strategy to prevent and tackle rough sleeping. From the outset it was accepted that the successful delivery of the Rough Sleeping Strategy and Action Plan was not in the Council's power alone. Therefore, a One Coventry partnership approach is the only way that we will be able to ensure successful realisation of our vision, therefore the strategy needed to be owned, supported, and delivered by ensuring effective collaboration and partnership working.

#### Rough sleeping Strategy

The Rough Sleeping Strategy and its Action Plan were reflective of and intrinsically linked to the Council's Housing and Homelessness Strategy. The two strategies needed to be considered and delivered in tandem. Since the approval of the strategy in 2019 there has been a worldwide pandemic. Obviously, this has had a number of serious and negative impacts on individuals and society as a whole. In regard to rough sleeping there have been a number of positive outcomes in regard to our ability to accommodate and support some of the most entrenched rough sleepers in Coventry. The impact of this can be seen in the number of people accommodated as part of the 'Everyone-In' initiative.

The current Rough Sleeping strategy was reviewed during 2022 to reflect the shifts that had happened as a result of the covid 19 pandemic and the increased funding and support that was being provided for those rough sleeping or at risk of rough sleeping.

#### 2.1 Achievements Homelessness and Rough Sleeping 2019-2024

Preventing homelessness and supporting those who do become homeless				
What we have achieved:				
•	The Homelessness Reduction Act duties have been fully integrated into the			
	homelessness service.			
•	Regular reporting of metrics.			
•	(Accommodation Team) and Housing & Homelessness Commissioning and			
	Partnerships Lead.			
•	Creation and expansion of Rough Sleeper Outreach Team.	CALL		
•	Publication of a Rough Sleeper Strategy and action plan	ACTION		
•	Creation of a Temporary Accommodation Team.	ROUGH SLEEPER		
•	Service adapted to continue to deliver services during the Covid-19 pandemic and restrictions.	STRATEGY WORKSHOPS FOLLOW UDS		
•	Training provided to various council services and external partners.	24TH JUNE• 2-3.30 PM		
•	Duty to Refer procedures in place and training provided to relevant	Oily Centre You had yoursay about how Coventry City's Homelessness Services support Rough Sleepers		
	teams/organisations.	Let's Make It Happen!		
•	Redesign of the Coventry Homelessness Forum.			
•	Regional work through the WMCA Homelessness Task Force			
•				
•	Values and behaviours training for staff			
•	Updated information and advice on the website			

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- Dedicated Landlord Liaison Officer was recruited, and regular Landlord Forums were held.
- Focus on early identification and intervention for people at risk of homelessness.
- Homelessness commissioned services in place from April 2020
- Project to purchase properties for TA and Supported TA use.



- Creation of the Let's Rent scheme.
- Improvement of TA options to reduce B&B use.
- New Homefinder Policy approved and implemented.
- Housing First scheme delivered

The impact

 Range of good quality temporary accommodation with a reduction in use of B&B type accommodation



- Enhanced provision for rough sleepers in regards to support and accommodation options following
- Increased preventions and reliefs resulting in more people either securing alternative accommodation or remaining in their existing homes .
- Increased focus on prevention through the vulnerable person and complex needs forum and eviction prevention panel
- •

#### 3. Homelessness review

Housing authorities are required by legislation (Housing Act 2002 and the Homelessness Reduction Act 2017) to carry out a periodic review of homelessness in their area. The purpose of the review is to determine the extent to which the population in the district is homeless or at risk of becoming homeless, assess the likely extent in the future, identify what is currently being done and by whom, and identify what resources are available to prevent and tackle homelessness.

Local housing authorities should use this understanding of homelessness in their area to inform their Homelessness Strategy and they are obliged by legislation to involve partners in this process. In addition, the Homelessness Code of Guidance for local authorities sets out some requirements for a Homelessness Strategy. It should:

- Link to the wider contributory factors of homelessness, such as health, wellbeing, employment, and economic factors.
- Be consistent with other corporate strategies and objectives. Involve partners in implementing the strategic homelessness objectives.
- Have an Action Plan to show how the strategic objectives will be achieved.
- Be monitored and reviewed during the life of the Strategy.

#### 4. Legislation and policy

The legislation and policies that impact homelessness are varied has counter impacts and presents its own challenges in terms of levels and causes of homelessness which are multi factored and intricate.

#### 4.1. Homeless Reduction Act 2017.

The homelessness legislation is set out in Part 7 of the Housing Act 1996 and provides the statutory framework and duties for local housing authorities to assist people who are homeless or threatened with homelessness. The legislation was amended via the Homelessness Act 2002 and the Homelessness (Priority Need for Accommodation) (England) Order 2002. These amendments required housing authorities in England to formulate and publish a homelessness strategy based on the results of a review of homelessness in their district. They also extended the groups of people whom housing authorities had a homeless duty towards, now including homeless 16- and 17-year-olds, care leavers aged 18-20, people who were vulnerable as a result of being in care, the armed forces, prison or custody and people who were vulnerable because they had fled their home due to violence.

The Homelessness Reduction Act 2017 (HRA) came into effect on 3 April 2018 and significantly reformed England's homelessness legislation by placing duties on local authorities to intervene at earlier stages to prevent homelessness. It also required housing authorities to enhance homelessness services to every household who is homeless or threatened with homelessness, and not just those who are considered to be in 'priority need'.

#### 4.2. Rough sleeping - Ending rough sleeping for good in 2022.

Ending rough sleeping for good is a cross-government strategy setting out how the government and its partners will end rough sleeping for good. The strategy sets out how the whole government is taking action to meet its ambition to end rough sleeping, reflecting on the significant progress that has been made since the initial 2018 Rough Sleeping Strategy. The strategy is built on 3 pillars – prevention, crisis, and relief.

#### 4.3. The Tenant Fees Act 2019

This Act prohibits landlords and letting agents from requiring a tenant, licensee or other 'relevant person' to pay fees, other than 'permitted payments', in connection with specified private rented sector tenancies/licenses. This would normally come in the guise of renewal fees or credit check fees. It also caps all deposits to 5 weeks' equivalent rent. This is a positive change as it makes access to the private rented sector more affordable as up-front fees and rent deposits are minimized.

#### 4.4. The Homes (Fitness for Human Habitation) Act 2018

This requires a landlord to ensure a property meets minimum safety standards. Violations can range from mould, small, cramped living spaces, lack of adequate sanitation facilities, insecure doors, and windows, excess cold and potential for trips and falls. This Act empowers tenants to obtain redress in the courts for sub-standard accommodation. Poor standard accommodation in the private sector can increase the need for tenants to move home.

#### 4.5. Rented Homes Bill 2021 / Renters Reform Bill

This Bill proposes to amend the Housing Act 1988 to abolish Assured Shorthold Tenancies. Thereby disabling a landlord's ability to commit to a fast-track eviction under Section 21 of the Housing Act, as this section will be repealed. Although more grounds for eviction will be introduced in the bill, it will oblige landlords to prove the grounds of eviction to a court. Removing the fast-track to evictions approach substantially increases the security of tenure for private renters.

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#### 4.6. The Supported Housing Regulatory Oversite Act 2023

The act came into force on the 29th of August 2023 and was passed as a response to the issues with the quality of some of the accommodation, providers and the care and support provided in exempt accommodation. Some providers were seen to place profits over the actual provision of care and support which is an essential part of supported exempt accommodation.

The Act will allow the Government to create new National Supported Housing Standards which will set out minimum standards for supported exempt accommodation and will aim to address the type or condition of accommodation, as well as the care or support provided whilst ensuring provision is value for money. There is no set date for these standards to be introduced and it is not currently known what the standards will specify. Alongside an introduction of minimum expected standards, The Act will introduce new licensing regulations specifically to exempt supported accommodation. It also sets out how a new Supported Housing Advisory Panel will work and makes changes to the rules on intentional homelessness when a person leaves accommodation which does not meet national standards. The act will also require local authorities in England to review supported housing in their areas and develop Supported Housing Strategies.

#### 4.7. Domestic Abuse Act 2021

The Domestic Abuse Act makes provisions about domestic abuse, for the granting of measures to assist individuals in certain circumstances and has changed the homelessness legislation to give automatic priority need to victim/survivors of domestic abuse. n.

#### 5. <u>Understanding homelessness nationally</u>

Local authorities are working in an increasingly challenging environment, we have faced the Covid-19 pandemic, the rising cost of living, and we are seeing an increase in complex and diverse groups requiring support from local authorities As a result, there is a rising demand for homelessness and housing services, with increasingly limited options to provide support and relief.

The <u>Government's Statutory Homeless Annual Report</u> outlines that in England alone, 298,430 households were assessed as either being at risk of homelessness or already homeless from April 2022 to March 2023, which is a 7.3% increase from the 2021 financial year.

#### 5.1. Covid-19, and a new national strategy

In 2020, during the Covid-19 pandemic, the Government implemented the 'Everyone In' policy. This policy equipped local authorities with the mandate and resources to provide temporary accommodation for all rough sleepers to keep them safe during the pandemic. Around 37,000 rough sleepers in England were housed in temporary accommodation. The policy enabled housing teams to help even the hardest-to-reach and street-attached rough sleepers.

However, <u>Shelter's 2021 'Everyone In: Where Are They Now?'</u> report estimated that more than 77% of those 37,000 rough sleepers that the policy helped, had not moved into settled accommodation. This policy was a short-term solution that successfully provided rough sleepers with temporary accommodation. Yet, it did not tackle the issue of limited affordable accommodation for people to move into. It also did not ensure that there was adequate support to help people maintain long-term tenancies.

#### 5.2. Housing affordability and availability

There is a growing lack of affordable housing in the UK. Recent global factors, such as the cost-ofliving crisis, rising energy bills, and inflation rising at unprecedented levels, have made it much more challenging for residents to pay essential housing bills. As well as this, welfare support, such as Universal Credit and the Local Housing Allowance, have not increased in line with rising costs (though LHA rates will increase from April 2024. Figures from the <u>ONS</u> indicate that the average home in 2000 cost 4 x the average salary. By 2022, this had risen to) 8.3 x the average salary. The rise in interest rates between August 2022 and March 2023 further impacted on the affordability of mortgages for homeowners and prospective buyers. Landlords are also impacted by the challenge in paying mortgages and as a result, many increased their rental rates.

There is also a shortage of available accommodation. There has been a <u>decline of national housebuilding</u>, from a peak of just over 350,000 completions in 1968 to an average of 165,000 completions over the five years to 2022 (DLUHC Live Table 244). This includes a drop in new social homes being built – just over 9,500 new social homes were built in 2022/23, alongside just over 24,000 Affordable Rent homes. The number of Social rented homes also continues to decrease as tenants purchase their properties under the Right to Buy scheme. The pool of available private rented accommodation is also reducing as many landlords are selling up and exiting the sector entirely. So, whilst residents are increasingly struggling to afford housing costs, there is a growing lack of available accommodation. Therefore, people are struggling to find affordable housing to buy or to rent, and there is an increasingly long waiting list for social housing both locally and nationally. People face a lack of viable options if they do become homeless or are threatened with homelessness.

Local councils are having to use temporary accommodation in higher numbers and for longer periods to house people who are homeless. In England, the number of people living in temporary accommodation has risen by an alarming 89% in the last 10 years, according to the Local <u>Government Association</u>, which costs Local Authorities about £1.74billion, depleting spending from other vital interventions. This is largely due to a reduction in options of affordable accommodation for people to move into.

#### 5.3. Refugees and EU Nationals

Local authorities have faced additional demands on their housing with international developments resulting in UK policy changes. Local authorities have a duty to provide accommodation for people who have been evacuated from danger, under various schemes. This includes the Afghan Relocations and Assistance Policy (ARAP) and Afghanistan Citizens Resettlement Scheme, Ukrainian placement schemes, and the Hong Kong UK Welcome Programme. For example, Ukrainian nationals were hosted by UK families, but many placements have now ended. Therefore, local authorities have a responsibility to help them secure housing and avoid homelessness.

The impact of Brexit also means that there is a new sub-group of European nationals who no longer have the right to work in the UK. If they are homeless or sleeping rough, they no longer qualify for public funding and their housing options through local authorities are highly limited. This inevitably impacts local health services and frontline workers who face worsening health conditions for those people due to their unresolved housing situation.

#### 6. <u>Types of homelessness</u>

Rough sleeping is the most visible form of homelessness but there are a wide range of situations that are also described as homelessness.

Understanding each type of homelessness leads to better support and a better view of homelessness as a whole. Building a picture of the number of people who are homeless is complicated. This is due to the different ways each type is counted and the limitations of each approach.

#### 6.1. Rough sleeping

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Rough sleeping is the most visible and dangerous form of homelessness. The longer someone experiences rough sleeping the more likely they are to face challenges around trauma, mental health, and drug misuse.

According to the Annual snapshot count figures published on 29th February 2024

#### At a national level:

3,898 people were found to be sleeping rough, up by 27% (829 people) on the previous year. This is a 120% increase above the level in 2010 when the current annual snapshot count methodology was first introduced.

The rate of people sleeping rough on a single night in England in 2023 is 6.8 people per 100,000. This has increased since 2022 (5.4 per 100,000) though remains lower than the peak in 2017 (8.5 per 100,000).

Most people sleeping rough in England are male, aged over 26 years old and from the UK. This is similar to previous years. However, rough sleeping is rising among women with 568 seen to be rough sleeping in 2023, up from 464 in 2023, a rise of 22%. Most people sleeping rough were from the UK, similar to previous years. In 2023, 62% were from the UK, 18% were EU nationals and 9% were from outside the EU and the UK. 11% were recorded as 'not known'.

#### 6.2. Statutory homelessness

In 2022/2023, 298,430 households were accepted as being owed a duty from their local authority because they were either homeless, or at risk of becoming homeless.

For 24,260 people, the main reason they needed support to try to prevent their homelessness was due to them being issued a Section 21 eviction notice by their landlord. This means they had to leave the property due to no fault of their own. (Statutory Homelessness in England 22-23, DLUHC)

As defined by the homelessness legislation, Local Authorities have a duty to make one suitable offer of settled accommodation to those who meet the tests of homelessness and are therefore owed the main housing duty.

#### 6.3. In Temporary Accommodation

At the end of September 2023, there were over 109,000 families and individuals in England who were staying in temporary accommodation provided by their local council because they were homeless, (sources: <u>DLUHC.</u>). Note that the length of time people can stay in temporary accommodation can range from a single night to many years.

#### 6.4. Hidden homelessness

Although everyone is eligible to receive information, advice, and guidance on housing & homelessness from Local Authorities, not all are eligible for support under homelessness duties or provided emergency accommodation. Additionally, there are also many people who do not approach their councils for help. Many people who experience homelessness are hidden from statistics and services as they are dealing with their situation informally. This means staying with family and friends, sofa surfing, or living in unsuitable housing such as squats or in 'beds in shed' situations. Crisis undertakes an annual study (the Homelessness Monitor) which attempts to highlight the overall number of homeless households in England.

All these situations leave the person extremely vulnerable, and many have to sleep rough at some time.

Crisis Skylight a leading homelessness charity estimates that homelessness is experienced by 227,000 households in Great Britain on any single night. These figures try and show the scale of all forms of homelessness and includes an estimate of people who are not accessing services or recorded in official government data.

#### 6.5. At risk of homelessness due to insecure accommodation

Some people are more at risk of being pushed into homelessness than others. People in low-paid jobs, living in poverty, and poor quality or insecure housing are more likely to experience homelessness and insecure accommodation.

#### 7. Causes of Homelessness, Risk factors and Impacts

#### 7.1. Risk factors.

According to Public Health England many personal risk factors related to childhood experiences including being part of a homeless family as a child, missing school, running away from home or residential care, and moving house frequently means a person is more likely to experience homelessness.

Researchers from Heriot Watt University challenge the notion that "we are all two pay cheques away from homelessness" and that homelessness is not randomly distributed across the population <u>Homelessness in the UK: Who is most at risk? – Heriot-Watt Research Portal (hw.ac.uk)</u> It suggests that individual, social, and structural risks are largely predictable and that, although individual causes are important in many cases, the main risks are structural. Homelessness risk factors highlighted include:

- The centrality of poverty particularly childhood poverty.
- The impact of local labour and housing market conditions.
- The absence of social support networks, particularly family.

There are many different reasons why people become homeless in the UK, and these include a range of social, economic, and personal factors. According to the charity Crisis, <u>Homelessness: Causes,</u> <u>Types and Facts | Crisis UK</u> some of the main causes of homelessness include losing a job, relationship breakdown, and health issues such as addiction or mental illness. However, the most frequent reason is being unable to pay for housing, rent, groceries, and bills.

The cost-of-living crisis has made it increasingly difficult for low-income households to keep up with their expenses, and this can contribute to homelessness. Many people simply cannot afford to pay their rent or mortgage and are forced to rely on temporary accommodation or the support of friends and family. In addition, the severe lack of affordable homes in many areas of the UK means that households are often stuck in temporary housing or forced to move around frequently, which can exacerbate their situation.

The impact of the cost-of-living crisis is particularly severe for vulnerable populations, including those with physical or mental health issues, immigrants, and the elderly. For example, those with mental health problems may struggle to keep a job or maintain stable relationships, which can lead to homelessness. Immigrants may face language barriers, discrimination, and a lack of support systems, which can make it difficult for them to access housing and other services. The elderly may have limited income and resources and may be more vulnerable to health problems and other challenges that can contribute to homelessness.

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It is clear that the causes of homelessness are multifaceted and complex and require a comprehensive approach that addresses both the root causes and the immediate needs of those affected.

## 7.2. The impact of homelessness

The negative impact of homelessness on health and well-being is well established, although national evidence is mostly focused on those experiencing chronic homelessness (rough sleepers and those living in hostels). Poor health and well-being outcomes for those experiencing chronic homelessness are exacerbated by disadvantages in accessing the healthcare system. Providing healthcare for the chronically homeless population is far more costly than the general population due to much higher levels of use of acute services (A&E) and lower use of primary services.

According to the British journal of general practise in an article published in October 2023 entitled "Inclusion health and missingness in health care": People who are homeless, rough sleeping or living in insecure housing typically experience multiple risk factors for poor health (such as poverty, violence, and complex trauma). They experience stigma and discrimination and are not consistently accounted for in records such as healthcare databases – variation in name spellings being one such reason, as does frequent changes or absences of an address. Inclusion health and missingness in health care: dig where you stand (bjgp.org) These experiences and factors frequently lead to barriers in access to healthcare and result in extremely poor health outcomes. Without appropriate access to primary and community care, and early / preventative interventions, people in inclusion health groups are likely to turn to acute services: For instance, A&E attendance is 6-8 times higher for people experiencing homelessness and 28 times higher for people who experience both homelessness (rough sleeping) and alcohol dependency.

National research on the negative impacts of homelessness on children is more rounded and extensive and includes children living in Temporary Accommodation. Living in Temporary Accommodation affects the emotional well-being and development of children as well as their physical and mental health and education. The negative impacts increase with the longer a child lives in Temporary Accommodation or unsuitable housing. Homelessness among young people is often the result of family breakdown and can exacerbate existing mental health and substance misuse problems.

Unemployment can be both a cause and consequence of homelessness, with research emphasising the difficulty of maintaining a job when homeless. In England during 2022/2023, 33.9% of the households owed a homeless duty were registered as unemployed, 14.3% were full-time employed, 10.6% were working part-time, 1.5% were students or training, 3.33% were seeking a job, 13.8% were not working due to long term illness and 2.97% were retired. This shows worklessness is much higher among the chronic homeless population. Although, most homeless people want to work, but face significant barriers: low-level qualifications, an absence of soft employability skills, lack of confidence/self-esteem, and limited employment history. The labour market and benefit system are also seen as disincentivising employment among homeless people with welfare sanctions a particular issue.

A history of homelessness and insecure housing is very high among the prison population. Stable housing solutions are vital in preventing reoffending. People reporting as homeless are often the victim of criminal behaviour and domestic abuse. Rough sleepers are disproportionately victims of crime (77% say they suffered ASB (Anti-Social Behaviour) or crime in the last year) but tend not to report incidents to the police. Police custody and the Courts provide many opportunities for addressing the underlying causes of homelessness such as mental ill health.

In addition to the personal toll of homelessness, there are also wider social and economic impacts. Homelessness can lead to increased crime and antisocial behaviour and can place a strain on public services such as healthcare, policing, and social services. It can also harm local businesses and tourism, as well as property values and community cohesion. <u>Homelessness: The Cost of Living Crisis | GN Law</u>

The cost of homelessness is also significant, which includes emergency accommodation, healthcare, and other support services. Investing in preventative measures to address the root causes of homelessness could save the government money in the long run, as well as improving the lives of those affected. According to government figures the cost to the public purse for homelessness and rough sleeping in the UK was over £1.7 billion in 2022/2023.

It is clear that homelessness is not just a personal or individual issue, but a systemic one that requires a coordinated and sustained response from the government, civil society, and the private sector.

# 8. <u>Coventry</u>

# 8.1. Coventry's Demographic

According to the 2021 census, Coventry's population amounted to a total of 345,324 people, representing a 9% growth rate from 2011. Based on this figure, the demographics of Coventry's population are as follows:

Christians accounted for 43.9% of the population, maintaining their status as the largest religious group since 2011, albeit with an -11% decline in growth rate.

In the 2021 census, 45% of Coventry's population identified as an ethnic minority, up from 33% in 2011, which is higher than both the regional (28%) and national average (26%)

Of the ethnic minority population, Asian Indians formed the largest group making up 9% of Coventry's total population compared to 3% in England and 5% in the West Midlands. Within Coventry, Foleshill West, Foleshill East, and Hill fields had the largest percentage of their population identifying as an ethnic minority with 80% or more doing so.

Coventry boasts of a youthful demographic, with the median age ranging from 25 to 34 years and the top 75th percentile falling within the age group of 35 to 49. Conversely, individuals aged above 74 represent the smallest proportion of the population.

54% of the population are said to be economically active, 5% are unemployed and students and 41% are economically inactive.

#### 8.2. Summary of Coventry's population

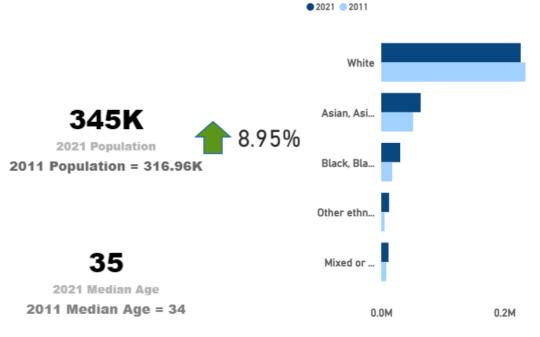


Figure 1 Ethnicity of Coventry's Population

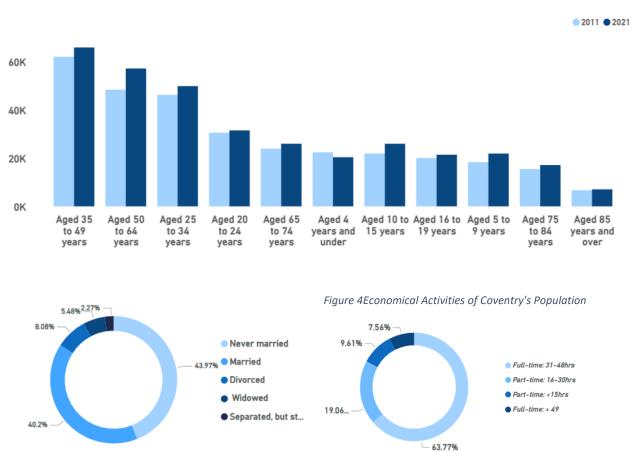


Figure 2 Coventry's Age Breakdown

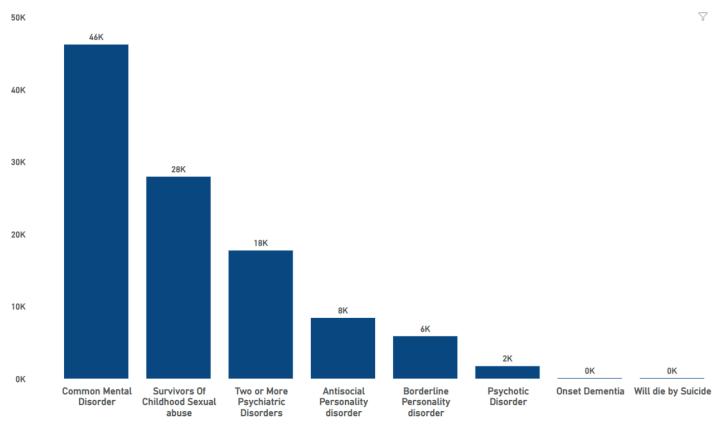
Figure 3Breakdown of Marriage Demographics

The percentage of Coventry neighbourhoods that are amongst the 10% most deprived in England reduced from 18.5% to 14.4% between 2015 and 2019. Based on this measure, Coventry ranked

64th nationally in 2019 (with 1st being the most deprived), an improvement in ranking from 46th in 2015. These pockets of deprivation limit people's opportunities to succeed in life; and transforming life chances requires addressing the social inequalities that are established right from the earliest years. The latest available data, for 2020/21, suggest that 23% of Coventry children aged 0-15 live in relatively low-income families compared to 19% nationally.

# 8.3. Mental health

There are approximately 46,221 people in Coventry living with a common mental disorder such as depression.



# Projected numbers of people aged 18-64 in Coventry with specific mental health needs.

Note: dependant on drugs figure covers all drugs not just opiates and crack.

Source: Mental Health Market needs assessment 2021/26

Cited: PANSI data 2020. Note that there will be overlap between these groups.

# 8.4. Health and life expectancy

Overall health in the city is below average, life expectancy has remained below the regional and national averages.

Life expectancy for females in Coventry is 82 years and for males is 78. from 2018 to 2020. This is below the national average of 83.1 for women and 79.4 for men. Healthy life expectancy for Coventry males is lower than the national (63.1) and regional (61.9) averages whereas for Coventry females it is slightly higher (62.6) and (63.9). The trends show little change in recent years for women, but it has fallen a little for men.

There are significant health inequalities across Coventry's neighbourhoods that effect certain communities disproportionately. Males living in less deprived areas of the city can, on average live up to 10.7 years longer than those living in the most deprived areas of Coventry, and for females, the gap is 7.8 years.

## 8.5. Substance misuse

Coventry has an average number of citizens who are dependent on substances and an aboveaverage number of citizens whose alcohol consumption is considered harmful.

## During 2021/22

There were an estimated 5416 people in Coventry who were alcohol-dependent (<u>https://www.gov.uk/government/publications/alcohol-dependence-prevalence-in-england</u>)

Note: but this reflects dependency, not "at risk of alcohol-related health problems" and approximately 700-800 people who are dependent access treatment each year.

There is an estimated 2,500 heroin and crack users in Coventry (the estimate has recently been increased from 1,800). Approximately 1200 drug users will access treatment each year.

Note: This is the current estimate of people who are using/misusing heroin (or other illegal opiates) and / or crack cocaine. It does not include any other substances; it also does not include those who are using / misuse prescription only opiates, etc.

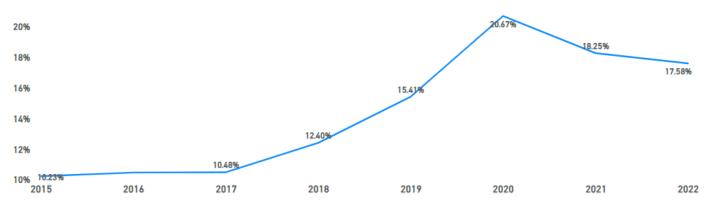
In 2021/22, there were 858 presentations (new starts) to structured treatment. Of these 28 (3%) were NFA, and 118 (14%) had a housing problem at assessment. This does not include those who accessed non-structured treatment.

Source: Office for Health Inequalities and Disparity

https://www.gov.uk/government/organisations/office-for-health-improvement-anddisparities/about#:~:text=OHID%20supports%20the%20delivery%20of,health%20across%20the% 20regional%20system

## 8.6. Domestic abuse

There has been an average growth rate of 9% domestic abuse cases in West Midlands Police area force, in which by 2022, 17.6% of the total crimes reported were due to domestic Abuse, according to ONS. The breakdown of crimes and the trend of domestic abuse in West Midlands is as follows.



Estimating the number of people affected by domestic abuse is difficult due to the hidden nature of the problem and the difficulties for individuals in recognizing domestic abuse.

# 8.7. Housing affordability

Affordability of housing is a contributory factor to homelessness, as the price of privately renting accommodation or indeed being able to buy a property is increasing however household incomes are not directly proportional. With this ratio, it allows a measure of what it takes to afford a house in Coventry based on earnings of the individual. The measure will be based on the ratio of house price to yearly earnings, private rent to earnings and Private rent to Local Housing Allowance (LHA) rates.

**Based on the ratio of House Price to Yearly Earnings:** In 2022, an average house in Coventry cost 6 times the average earnings of a household. This number has been on an upward trend, which means it is becoming more expensive to purchase a house with the average earnings in the city. Below is the trend of the house affordability ratio from 1995.



Figure 5 Ratio of House Price to Yearly Earnings

**Based on the Ratio of Private Rent to Earnings:** According to <u>ONS</u>, an area is deemed affordable, if the average ratio of Private Rent to Earnings is below 0.30. The ratio of PRS to earnings in Coventry is 0.31 which is higher than the ratio of West Midlands and England, which are 0.28 and 0.26, respectively. Although, Coventry's ratio has been stagnant for the last 4years, while the affordability ratio in West Midlands and England has had an average growth rate of 2% and 1%, respectively.

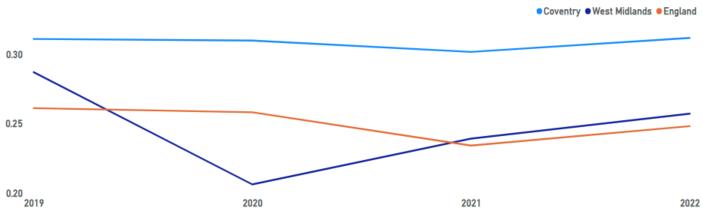


Figure 6 Ratio of Monthly Private Rent to Monthly Earnings

**Based On the Ratio of Private Rent to LHA Rates:** LHA rates are determined by The Department for Work and Pensions (DWP), it is calculated based on the private market rents being paid by tenants in a Broad Rental Market Area (BRMA). In 2020, the rates were frozen and it was last set based on the 30<sup>th</sup> percentile of local rents in April 2020 (Commons Library). This means with the rents increasing over the years, LHA rates will not be significant enough for claimants, which makes this factor significant in causing homelessness. However, the rates have been increased from April

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2024 and it is intended to cover the 30<sup>th</sup> percentile for properties based on rental levels in September 2023.

Size of property	2024 LHA Rates	2023 LHA Rates	2022 LHA Rates	LHA (2021)	LHA (2020)	LHA (2019)
Room	432.4	£335.83	£335.83	£335.83	£335.83	£302.64
One	575	£488.67	£488.67	£488.67	£488.67	£399.98
Two	675	£573.43	£573.43	£573.43	£573.43	£498.94
Three	775	£673.14	£673.14	£673.14	£673.14	£573.73
Four or						
more	1000	£872.60	£872.60	£872.60	£872.60	£763.85

Table of LHA Rates, Average Rent and 30<sup>th</sup> Lower Quartile Rent

Figure 7 LHA Rates Table

	Mean (2023)	Mean (2022)	Mean (2021)	Mean (2020)	Mean (2019)
Size of property					
Room	464	480	436	405	368
One Bedroom	698	665	623	613	592
Two Bedrooms	814	767	746	705	678
Three Bedrooms	946	883	848	807	766
Four Bedrooms or					
more	1,483	1,296	1,425	1,322	1,191

Figure 8 PRS Mean Rate

Size of property	Lower quartile 2023	Lower quartile 2022	Lower quartile 2021	Lower quartile 2020	Lower quartile 2019
Room	438	433	390	373	355
One Bedroom	625	595	540	525	500
Two Bedrooms	710	675	650	625	595
Three Bedrooms	800	780	750	725	695
Four Bedrooms or					
more	1,100	1,050	1,000	950	895

Figure 9 PRS Lower Quartile

Summary of  $\mathbf{30}^{th}$  Lower Quartile rents to LHA Rates in Coventry City

*Nb:* For a ratio greater than 1, signifies it's less affordable.

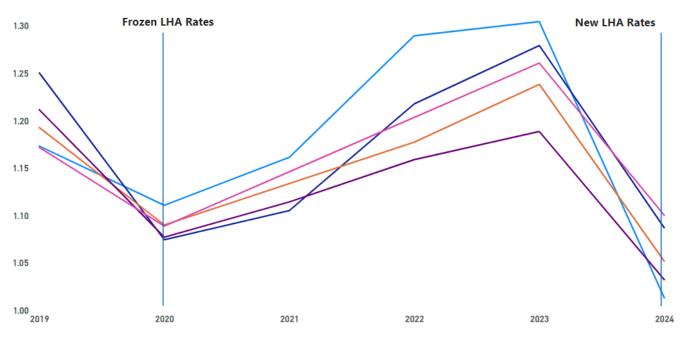
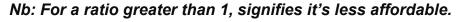


Figure 10 Trend of LHA Ratio to 30th Lower Quartile Rents in Coventry City

**NB:** The number of houses that fall under the 30<sup>th</sup> lower quartile will not be accessible to most of the claimants of LHA as the number of claimants is greater than the number of properties in the 30<sup>th</sup> lower quartile.

# Comparisons of 2023 Lower Quartile Rent Ratio of (2024 LHA Rates) to 2023 Mean Rent Ratio of (2024 LHA Rates)



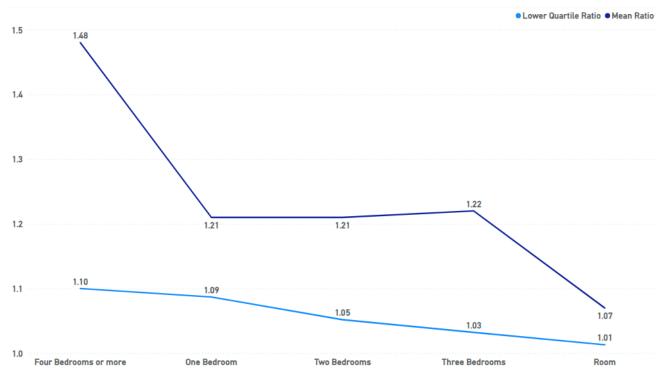


Figure 11 Comparison of 2024 LHA Rates Ratio to Mean and Lower Quartile Rent

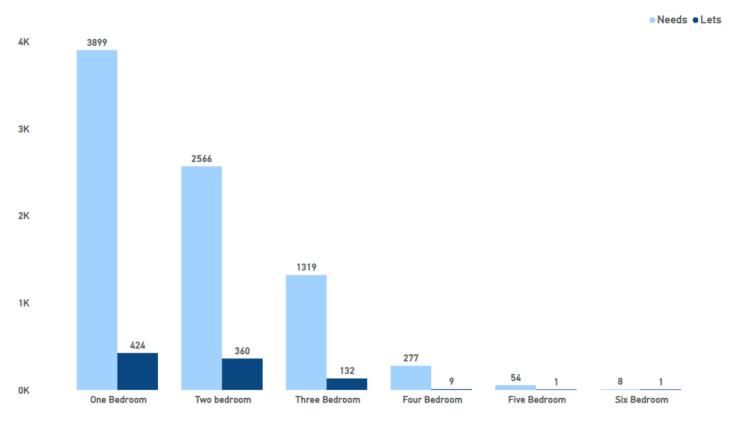
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# 8.8. Availability of Affordable Housing in Coventry City

As a non-stock holding local authority (all council housing stock was transferred in 2000 to Whitefriars Housing, now Citizen), social housing in Coventry is owned and managed by Registered Providers. 35 Registered Providers operate in Coventry, but most of the stock is held by the ten Registered Providers who are partners in Coventry Homefinder, the choice-based lettings scheme by which social housing is let in the city. There are just over 25,600 Registered Provider properties in Coventry <u>https://www.gov.uk/government/statistics/private-registered-provider-social-housing-stock-and-rents-in-england-2022-to-2023</u> (22,341 general needs, 2,633 supported housing/housing for older people, 634 shared ownership). In 2022/2023 927 houses were let via Home Finder and the breakdown of these lettings' vs the housing needs in 2022/2023 is as follows:



# 9. Reasons for Homelessness in Coventry

Homelessness is a social and political issue. The reasons for homelessness include poverty, systemic inequality, and incomes that are failing to keep up with rapidly rising rents and the cost of living. Life events can also be a source of considerable strain and be a cause of homelessness, this could be a job loss, domestic abuse in the home or a relationship breakdown. Physical and mental health conditions and substance misuse can also be both a cause or a result of housing insecurity and homelessness.

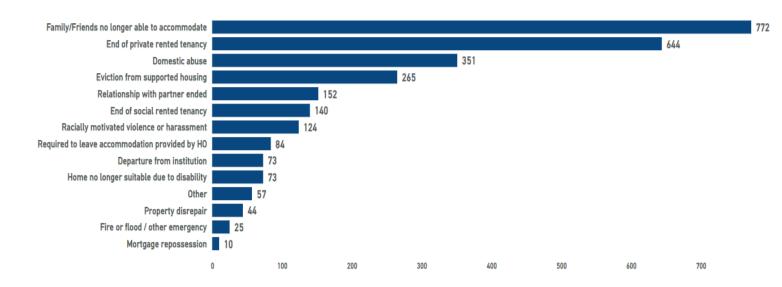
Homelessness stems from various structural, social, and personal factors, including a dearth of affordable housing, poverty, unemployment, and life-altering events.

In determining why households are homeless, we took a holistic view of the data collected during the assessment of households that approached the council for homelessness support. The main reasons for approaches to the local authority for assistance were.

- Family/Friends no longer wanting to accommodate,
- End of private rented or social rented tenancy,

- Domestic Abuse,
- Eviction from supported housing,
- Relationship ended with partner,

# Breakdown of top main reasons for households losing their last settled accommodation in 2022/2023.



## 10. Duty to refer.

The Homelessness Reduction Act 2017 introduced a duty on specified public bodies in England to refer consenting people they believe to be homeless or threatened with homelessness within 56 days to a Council's Homelessness Service. The duty applies to a range of public bodies:

- Social Services Authorities (Adults and Children's Social Care)
- NHS Services A&E Services and Urgent Treatment Centres (Walk in Centre)
- NHS Services Hospitals (when providing in-patient care)
- Job Centre Plus
- Prisons (Public and Private)
- Probation Services (including Community Rehabilitation Companies)
- Youth offender institutions
- Youth Offending Teams
- Secure Colleges and Training Centres
- The Secretary of State for Defence (in relation to members of Royal Navy, Royal Marine, Army

In addition to the above agencies who have a statutory duty to refer, Coventry City Council actively encourages referrals from all agencies who work with households who are at risk of homelessness.

#### Summary of 2022/2023 Referrals by Agencies

In 2022/2023, the council received 606 referrals from agencies that had a duty to refer, and an additional 539 referrals from agencies that do not have a duty to refer. Most referrals came from the National Probation Service and Supported Housing. The breakdown of the agencies and the number of referrals made is as follows:

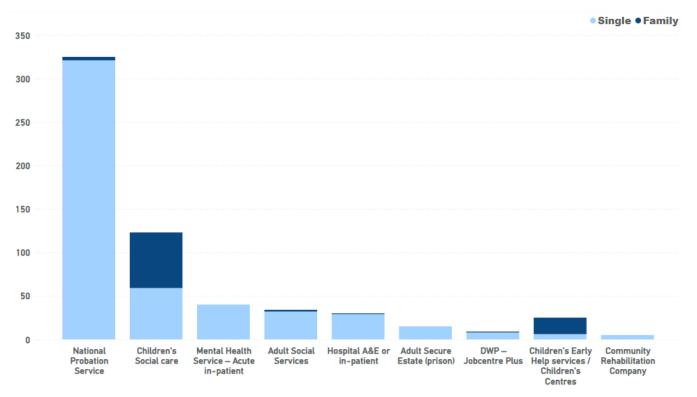


Figure 12 Families and Singles Referred by Agencies (No Duty to Refer)

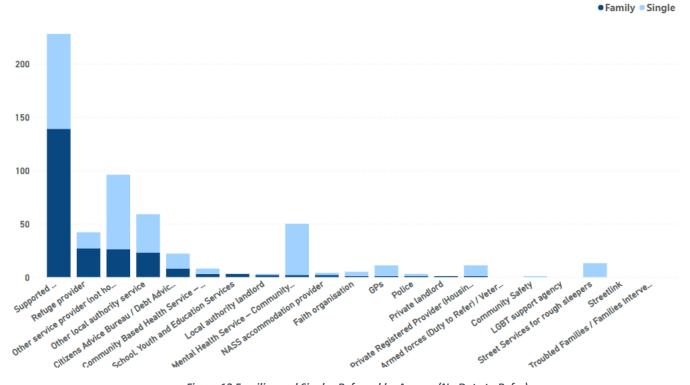


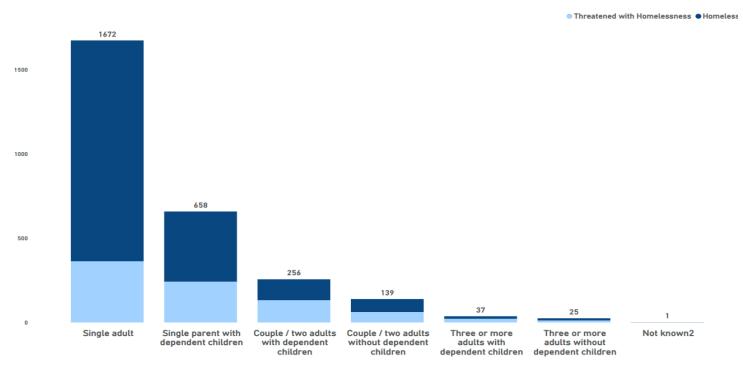
Figure 13 Families and Singles Referred by Agency (No Duty to Refer)

# 11. The scale of Homelessness in Coventry

The following is a detailed analysis of the assessments carried out by the service to evaluate the current scale of the homelessness in terms of households and individuals approaching the homelessness service in Coventry. This evaluation gives a scope of the demand for the service, who requires the service, duties carried out, and the outcome of the duties.

# 11.1. Front line approaches

In 2022/2023, the council had 5797 individual household approaches to its homelessness front-line service which translates to an average of 16% growth rate since 2019. Among the households that approached the council, 2848 completed a homelessness assessment which resulted in 2788 households being owed a housing duty. 30% of the households being owed a duty were assessed as being threatened with homelessness and 70% were assessed as already homeless. The 2949 households who did not complete a full homelessness need assessment were provided with housing-related advice.



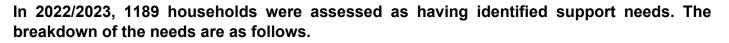
# Summary of Assessments carried out (by Household Make Up)

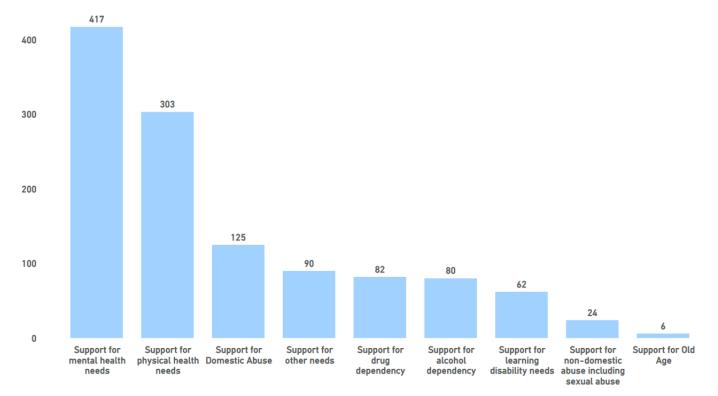
# 11.2. Demographic of households approaching

The demographic profile of those who approached the councils homeless service generally mirrors the national picture. In Coventry, the majority of applicants were white, constituting 53.4% of the assessed households. Moreover, the demographics skewed towards younger age groups, with 53.4% of those threatened with homelessness or already homeless falling within this category. Among those assessed, 42.2% were unemployed, and 12.2% were unable to work due to a long-term illness or disability—a figure significantly lower than the national average of 14.1%. Single applicants comprised the largest portion of those facing homelessness or the threat of it, aligning with the national trend observed in 2022/23.

#### 11.3. Support Needs of homeless Households in 2022/2023

When a homelessness application is made, a housing needs assessment is completed, the assessment looks to quantify the support needs of the household/individual.





During 2022/23, a notable number of cases presented complexities requiring more than just housing support, notably mental health assistance. Out of 1189 who were assessed as being owed a prevention or relief duty, additional support needs were identified. Mental health emerged as the primary support requirement, accounting for 35.5% of cases, followed by physical health needs at 25.5%. Substance misuse also played a significant role, comprising 13.6% of cases among individuals seeking assistance from the council's homeless service.

## 12. Statutory interventions

## 12.1. Breakdown of Homelessness Duties

Homelessness Duties, the following are the duties the council owes an eligible household, (Gov.uk)

• **Prevention duty**: where a local authority must take reasonable steps to help someone threatened with homelessness within 56 days to secure accommodation. To successfully discharge the duty, the applicant must have suitable accommodation available to them for 6 months or more.

• **Relief duty**: where a local authority must take reasonable steps to assist someone who is already homeless. The local authority has a duty at this point to provide interim accommodation to those who are in priority need. The duty ends successfully where the accommodation has suitable accommodation available to them for 6 months or more.

• **Main duty**: Is owed to applicants following the Relief Duty where it has been assessed that the applicant is not homeless intentionally and that they have a local connection to the area. To successfully discharge the main housing duty, the local authority must make one suitable offer of accommodation to the applicant, which will be available for at least 12 months.

In 2022/2023, 835 households were owed the prevention duty, with, 49.46% of these successfully prevented from becoming homeless. A total of 2,114 relief duties were conducted, with 31.08% being successful. Furthermore, 944 households were assessed as being owed a main duty after the relief duty had ended. 748 main duties were discharged in 2022/2023.

# Summary of Duties owed 2022/2023.



## 12.2. Outcome of Duties owed in 2022/2023.

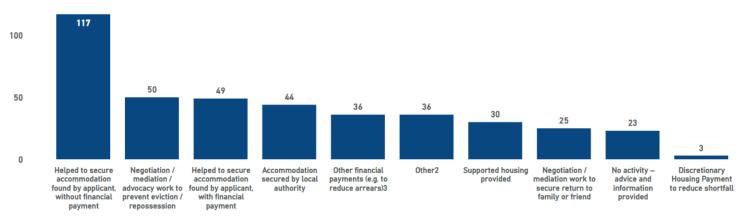
Examining the successful prevention cases in 2022/2023, i 54% moved into alternative accommodation, while 46% remained in their existing accommodation. Also, 48.91% of the households who were successfully prevented from being homeless accessed the private rented sector, while 36.32% secured social rented housing, and 11.86% stayed with family or friends. The composition of households whose homelessness was prevented showed a predominance of single/couple households at 55.93%, compared to family households at 44.07%. A detailed analysis of the unsuccessful cases revealed that 83.18% became homeless, 11.14% resulted from contact loss, 2.84% were due to the elapse of 56 days, and 2.13% occurred because the household withdrew its application.

An analysis of the successful relief duties indicated that 50.99% secured socially rented housing, 30.14% secured privately rented accommodation, and 11.57% stayed with families or friends, the remaining successful relief duties ended with the applicants securing other types of accommodation. The unsuccessful relief duties revealed that the majority, constituting 85.59%, were unsuccessful within the 56-day timescale. Additionally, 8.6% resulted from contact loss, 4.19% involved withdrawn applications, 0.3% were intentionally homeless with no further duty being owed to either of these groups and 0.5% were ended due to a local connection referral to an alternative local authority.

Of the households where the main housing duty was discharged, 69.8% accepted an offer of social housing, 4.5% refused an offer of social housing, 5.7% accepted an offer of a Private Rented Sector (PRS) property, 0.4% refused an offer of PRS, and 19.5% did not go on to receive a final offer of accommodation as the main housing duty was discharged due to them refusing a suitable offer of temporary accommodation, ceased to occupy the temporary accommodation that had been made available to them, ceasing to be eligible for assistance or withdrawing their application for assistance.

# Summary of the Successful Outcome of Duties Owed by the Council.

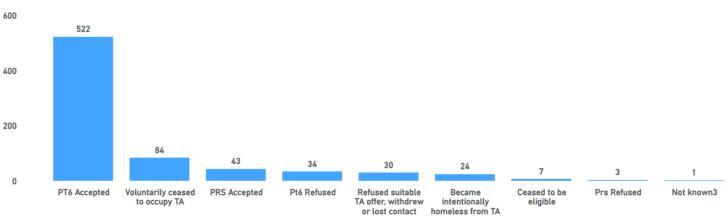
## **Prevention Duty:**



# **Relief Duty:**

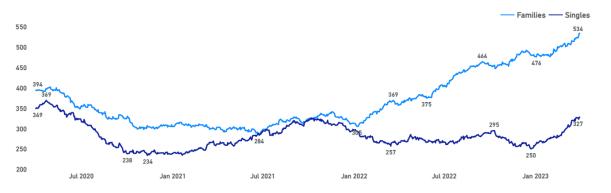


# Main Duty:



#### 12.3. Temporary accommodation provision

In 2022/2023, over 2495 households were accommodated in temporary accommodation, which was a 24% growth rate from the last financial year. With a significant portion of the accommodation being for family households.



#### Trend of Households Accommodated in Temporary Accommodation

In addition to the general temporary accommodation, there is a specialist Supported Temporary accommodation (STA) service run by the council for single people with high and/or complex support needs.

The STA opened in November 2020 and became fully operational the following March with the opening of 96-98 Holyhead Road. STA provides emergency, temporary accommodation for 92 single homeless people, many of whom have complex needs and/or entrenched behaviours who have been determined as being owed a homeless duty in-line with Coventry City Councils statutory obligations under Part 7 of the Housing Act 1996. The service sits alongside the Accommodation Team and within the wider Housing & Homelessness service. One benefit of STA is the reduced reliance on private temporary accommodation and reduced financial burden on the council by using our own, council owned accommodation and recovering all costs via Housing Benefit, at the same time as providing increased support and helping residents to find long-term settled accommodation.

## Service make-up

STA consists of 13 HMO properties and one larger 26 bed accommodation building. The HMOs are spread across the city and are made up of 3–6-bedroom properties. The HMOs are male only, whilst the female STA provision is based at 96-98 Holyhead Road where staff control access in and out of the building. This decision was made to ensure the safety of women accessing the service and who may be fleeing or trying to move away from an abusive relationship. The accommodation at 96-98 Holyhead Road typically provides accommodation for the most complex people accessing the service, helping them to live more independently before hopefully moving them to one of the HMO's ahead of a move into long-term settled accommodation



Communal space at one of the HMO properties

## The STA team

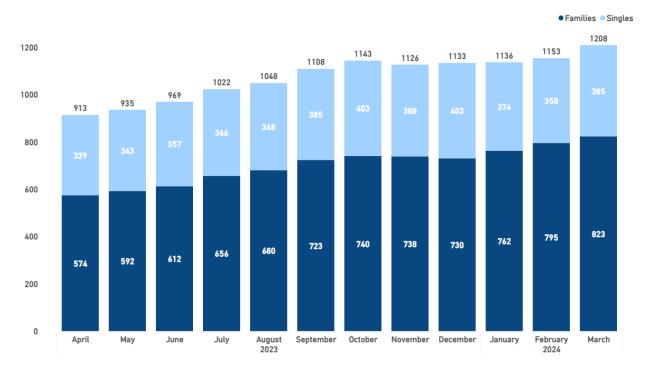
The team is made up of two service managers and eight Supported Accommodation Housing Officers (SAHO's) and is supported by our own in-house repairs and maintenance team. Whilst the SAHO's provide the housing management for all the properties, the resident support comes from our commissioned support provider, P3. The P3 team provides 'housing related' support for all residents in living in STA. All three teams are based out of the STA office at 100 Holyhead Road which is located adjacent to 96-98 Holyhead Road and can therefore respond quickly to the support needs of the most vulnerable residents.

## 2022/23

- During the 2022 calendar year moved-on 200 people
- Of those moving out of STA in 2022/23, 139 moved-on in a planned way
- This included **128** moving to either PRS, RSL or further long-term Supported Accommodation
- 34 of those moving on from STA were women
- The average length of stay of those leaving STA in 2022/23 was just 122 days
- Throughout the whole of the 2022/23, only 10 people were evicted

# <u>NOTE</u>

This review focuses on the last full financial year 2022/23, however, we noted that during 2023/24, 5710 households had already approached the services as of December (quarter 3), in which the council has carried out 819 prevention duties, of which 58% has been unsuccessful and 42% were successful. 2181 relief duties have been carried out with 24% being successful and 76% unsuccessful. Finally, 1424 households have been deemed eligible for main duty which 1071 were owed a duty and 631 main duties have been concluded so far, of which 71% accepted either a Part 6 social housing offer or a Private rented housing offer. Finally, the council accommodated 2492 in temporary accommodation during 2023/24.



# Summary of 23/24 Temporary Accommodation households.

# 13. Non-Statutory Interventions

## 13.1. Housing related support

Alongside the council's statutory duty regarding homelessness there are 4 commissioned contracts that deliver both accommodation and floating support for individuals who are at risk of homelessness or are homeless. The commissioned support provision uses the positive pathway which is a nationally recognised framework and model for supporting those in housing need with an emphasis not only on supporting people in crisis but recognising that prevention and recovery are key to enable long term tenancy sustainment. The housing related support contracts went live on 1<sup>st</sup> April 2020 – at that point, the country had been in a national lock down due to the Coronavirus pandemic for approximately 1 week.

## 13.2. P3- families and Singles floating support

The P3 commissioned service provides comprehensive support aimed at preventing homelessness for families and single adults aged 25 and over in transitioning to safe and secure accommodation. This includes early intervention to identify and address housing-related support needs impacting wellbeing and tenancy management. Floating support services offer time-limited assistance to individuals and families in temporary accommodation and move-on support to aid in the transition to an independent tenancy by providing essential support such as setting up utilities and acquiring necessary household items. P3 collaborates closely with Coventry City Council and other agencies to deliver these services effectively, with a focus on empowering individuals to achieve their own housing goals.

80% 60% 40% 20% 0% Left Mental Limited Other Blind/Partia... Wheelchair Asperger's/... Epilepsy Hearing Learning Blank/decli.. health Mobility Progressiv... Impairment Difficulties Sighted spectrum user illness

In 2022/2023, P3 supported 358 families and 153 singles, in which a total of 339 families and 89 singles achieved a positive move on.

Family's Service Single's Service



## 13.3. The Salvation Army- complex needs and Ex offenders

The Salvation Army plays a vital role in addressing homelessness and supporting individuals with complex needs in Coventry through various programs and services. The Steps for Change initiative operates as a drop-in hub, offering housing advice, referrals to supported accommodation, benefit advice, access to essential resources like food bank vouchers and computers, and general support to single homeless people or those at risk of homelessness. Steps for change collaborates with partner agencies to deliver interventions effectively, serving an average of 68 unique individuals daily and assisting over 1600 individuals in 2022/2023.

Additionally, the Salvation Army provides supported accommodation across two sites for those with complex needs, Harnall Lifehouse and Axholme House, totalling 100 units, with specific provisions for vulnerable females. Moreover, in partnership with Langley House Trust and Green Square Accord, they offer specialist services for individuals with offending behaviour, providing 52 units of supported accommodation.

In 2022/2023, the Salvation Army supported 1634 individuals via steps for change with 1271 being supported regarding Accommodation (Referrals made or enquiries), provided accommodation for 210 rough sleepers via the emergency bed provision with the longest stay being 26 nights, and accommodated 267 individuals at Harnall Lifehouse and Axholme House, additionally 143 individuals were accommodated via the ex-offender service.

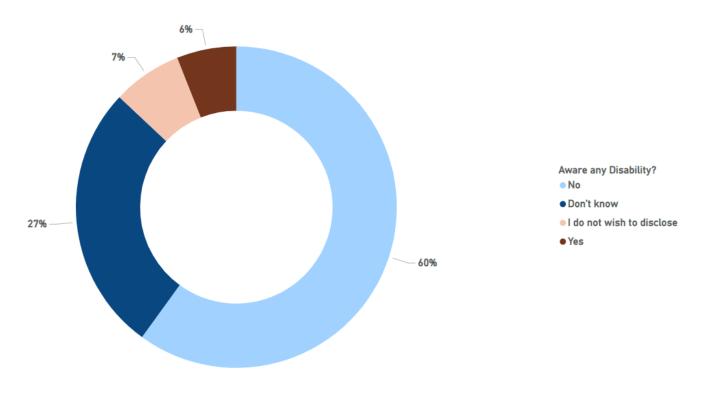
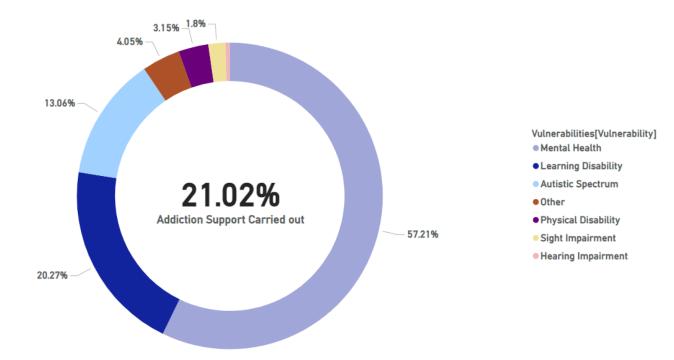


Figure 15 Disability breakdown of households supported by The Salvation Army

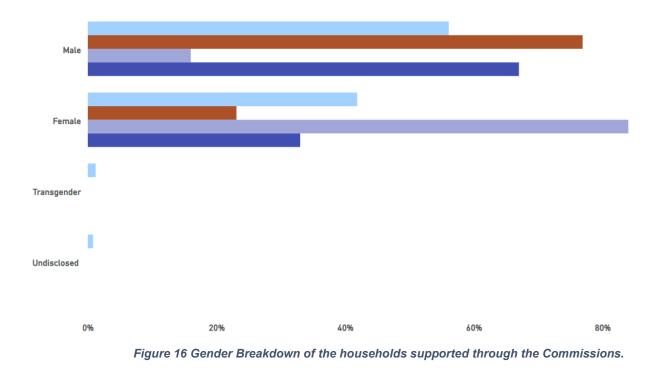
#### 13.4. St Basils

St Basil's plays a crucial role in addressing youth homelessness in Coventry through two main programs. Firstly, they provide supported accommodation for singles and couples aged 18-24, including care leavers. This service offers direct access beds and flexible support tailored to each individual's journey towards independent living. St Basil's emphasizes achieving successful outcomes for their residents, aiming to maximise the number of young people transitioning to or maintaining independent accommodation while empowering them to live independently and contribute positively to the community. Additionally, St Basil's offers floating support and prevention services for young people under 25 who are homeless or at risk of homelessness. This includes early intervention to support those at risk of losing their tenancies and ongoing support for individuals in temporary accommodation or transitioning to independent living. The focus remains on achieving positive outcomes, facilitating independent living, and promoting engagement in education, training, or employment.

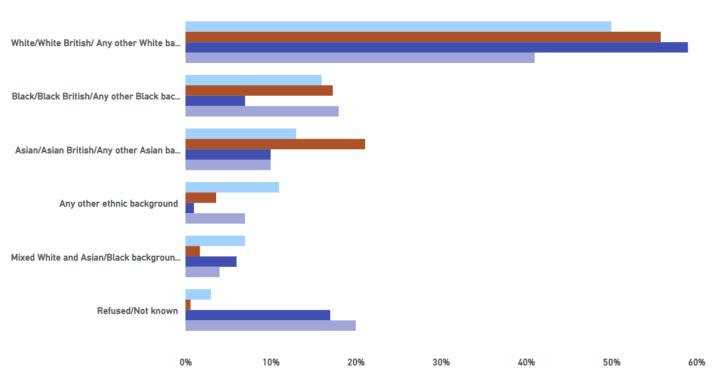
In 2022/2023, St Basil supported 246 individuals through its floating support and accommodation provision.



Summary of Demographics of households supported through the Commissioned services.



66% percent of people supported via the commissioned support services were males, this correlates to the number of approaches of single people who approached the council for support. There are more single females with dependent children supported than single males with dependent children.



• St Basil • The Salvation Army • P3 Singles Service • P3 Family Service

Figure 17 Ethnicity Breakdown of Households Supported through the Commissions.

The majority of households receiving support via the commissioned support services were White British which is reflective of the demographic profile of the city. Furthermore, black ethnic groups make up 16% of the households, and Asian ethnic groups make up 17% of households receiving support via the support services. Comparing this to the demographic profile of the city shows that the numbers are relative which means support services are inclusive.

## Rough sleeping support

Alongside the commissioned housing related support provision, the city has a Department of Levelling Up Communities and Housing (DLUHC) grant funded rough sleeping service.

The funding is used to employ a team of outreach workers including specialist roles (Complex needs, Women, NRPF, Prison release and dedicated housing solutions officer).

The rough sleeping team works closely with partner services to support rough sleepers to move on to both interim and settled accommodation. The provision is dual in terms of its function; engaging those it finds rough sleeping along with supporting those newly accommodated, by removing barriers and increasing opportunities in persistent and creative ways.

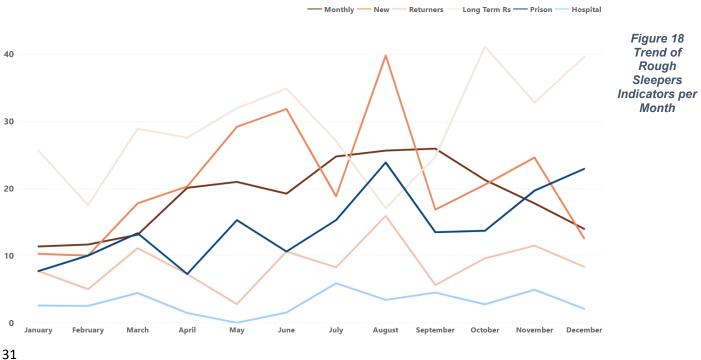
The team carries out early morning outreach 5 days per week, The team is well connected in the city and works closely with partners to seek shared solutions, using what they know about individuals, the resources available, and the gaps and challenges those who rough sleep face to find appropriate solutions.

Rough Sleeping work is both localised and ever evolving, using resources and interventions to meet the complex needs of those that are found rough sleeping.

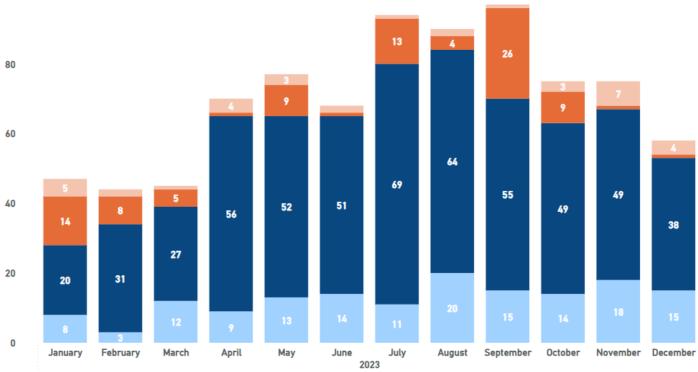
In the calendar year of 2023, an average of 12 individuals were found rough sleeping in a single night with an average of 64 unique individuals being found per month. A total of 168 individuals moved into long-term accommodation.

In the calendar year of 2023, the people rough sleeping who had been released from either hospital or prison were 8.7%, while 29% were long-term rough sleepers who were well known to the service and 8.6% had returned to the street after a period in settled accommodation.

# Percentage Makeup of Different Rough Sleeping Indicators per Month.



<sup>1</sup> Page 60



# Summary of Rough Sleepers demographics (Numbers Found Per Month)

• EEA Nationals • UK Nationals • Unknown Nationals • Other Part of the World 100

Figure 19 Breakdown of Nationality for Rougher Sleepers Per Month

# SWEP (Server Weather Emergency Protocol)

SWEP is a provision of shelter for people particularly when the temperature feels like zero although can also be activated in times of prolonged heat. The provision is activated under a harm reduction approach to prevent serious harm to those that would otherwise have nowhere else to go.

During 2022/23 **SWEP** was activated from 01/11/2022 to 04/04/2023 in which The Salvation Army provided 540 emergency additional **bed spaces** as part of the SWEP response.

Although there is no strict definition of what counts as 'severe weather,' SWEP will normally operate when the temperature falls below freezing and is forecast to remain below freezing for a period of at least three consecutive nights. Coventry activates SWEP when the Met Office forecasts that there is a feel like factor of 0c, for one night or more.

During 2022/23 SWEP provision in Coventry consisted of

- 5 'off the street' ensuite rooms in the Salvation Army
- 7 camp beds located in 4 separate rooms in the Salvation Army
- Plus, spot purchased hotel rooms when required

#### 2022-23

Services saw 252 unique individuals' approach for accommodation under SWEP.

The longest period **SWEP** ran for 2022/23 was **17** nights consecutively. **SWEP** was active for 45 nights in total.

During the period of **SWEP**, the service met the needs of a diverse group of people who were seeking support and help for a variety of different reasons and circumstance including: relationship breakdowns, people with no recourse to public funds, people out of area, people that have been asked to leave by family or friends. During SWEP, no body rough sleeping is refused accommodation.

During **SWEP**, predominately Harnall Lifehouse is used as a place of safety, however if due to demand Harnall Lifehouse reach capacity a referral is made to the Councils EDT (Emergency Duty Team) who offer a placement under **SWEP** in other emergency or temporary accommodation.

Once an individual is in service under **SWEP** staff will seek to engage with the individual and work under a personalised approached to find suitable accommodation, seek to bring into service on a more permanent basis or refer onto services more appropriate to the need.

November 2022: Not activated.

December 2022: 70 people over the month - max on one night - 31

January 2023: 88 – max on one night - 45

February 2023: 81 - max on one night - 39

March 2023: 66 - max on one night 33

#### **Emergency beds**

As part of the covid response all shared sleeping spaces were closed in the city. In partnership with The Salvation Army, the opportunity was taken to remodel the old shared sleeping space in Harnall Lifehouse and create 5 emergency of the street rooms. As people are found rough sleeping or known rough sleepers return to the streets the outreach team are able to offer a of the street "Ebed" at The Salvation Army Harnall Lifehouse for up to three nights.

During 2022/23 210 individuals were accommodated via the ebeds with the longest stay being 26 nights

#### Gateway

The Gateway is a 63-bed hostel managed by Citizen Housing, that provides accommodation to homeless individuals over the age of 18. In March 2020, the COVID-19 pandemic forced the closure of winter night shelters/shared sleeping spaces, this highlighted a gap in accommodation

provision for rough sleepers. Therefore, a funding application was submitted to create new bed spaces across Coventry for rough sleepers and those with a history of rough sleeping. A successful funding bid was submitted to the then Ministry of Housing Communities and Local Government (MHCLG) which allowed Citizen to build an extra 16 flats at The Gateway. The introduction of another 16 flats, has increased The Gateway's capacity to 79 flats. The 16 flats created are available for use by those with a history of or at risk of rough sleeping. During 2022/23 20 individuals were accommodated via the Gateway rough sleeping provision.

# **RSAP** (Rough Sleeping Accommodation Programme)

Coventry City Council partnered with Citizen Housing and Stonewater to provide 15 self-contained properties for the sole use of rough sleepers. The project aims to provide move-on accommodation for those who are rough sleeping or at risk of rough sleeping. The Rough Sleeper Team at Coventry City Council has a dedicated worker who offers intensive support to those who have been referred to the project working alongside housing officers from Citizen and Stonewater. Stonewater have purchased 5 properties and Citizen 10 properties that are dotted around the city. While CCC offers support to the clients to work with them to make sure they are tenancy-ready the RP is responsible for housing management which makes it easier for us to support the client. Clients are given 2 years to work with their support worker to make them tenancy-ready before they can move into alternative permanent affordable housing.

During 2022/23 17 individuals were accommodated via the RSAP rough sleeping provision

# **Housing First**

There are a small number of people for whom traditional supported housing models (hostels and HMO's do not work) and for those the evidence shows that more dispersed models of support, such as Housing First maybe more appropriate. There is currently a Housing First scheme in Coventry, run by the council, which has supported 80 individuals throughout the project into permanent selfcontained accommodation. The scheme is part of the DLUHC funded national Housing First Pilot that was administered through the WMCA and was commissioned by Coventry City Council in 2019. Housing First is a support service for individuals with complex needs or a history of entrenched/repeat homelessness that traditional services do not work for, for a variety of different reasons. The key difference between housing first and other supported housing provision is that there are no conditions around 'housing readiness' before providing someone with a home, rather secure housing is viewed as a stable platform from which other issues can be addressed. Housing First offers a choice-led approach, which fully respects the choices of each individual.

During 2022/23 46 individuals were supported via the housing first programme.

# **Stepping stones**

As part of the cities response to rough sleeping the council works in partnership with Spring housing to deliver the Stepping Stones Project. Stepping Stones allows rough sleepers up to 3 months accommodation to stabilise before accessing and securing settled accommodation. The project is funded so where individuals are not in receipt of benefits due to immigration issues the cost of accommodation is covered by a grant from DLUHC. The project operates out of an existing supported housing project which is staffed 24 hours a day - this ensures tenancy breakdown due to ASB is minimal. Individuals who access Stepping Stones have the opportunity to transition along the pathway into more settled accommodation and/or resolve any immigration issues.

During 2022/23 7 individuals were accommodated via stepping stones 34

## **CRMC** house

Coventry Refugee and Migrant centre (CRMC) provide 4 rooms for people who are NRPF (not in receipt of public funds) and work intensively via a navigator to resolve peoples immigration status and support individuals into employment/settled accommodation.

During 2022/23 14 individuals were accommodated via CRMC

## Rough sleeping drug and alcohol treatment grant

Change Grow Live (CGL) is the substance misuse service in the city, providing treatment for drug and alcohol misuse to adults. CGL receives funding via the Rough sleeping drug and alcohol treatment grant to deliver a targeted rough sleeping provision for individuals currently rough sleeping or at risk of rough sleeping.

The current team consists of Outreach workers, community worker, women's worker, Polish support worker, Complex worker, and an Outreach Nurse. The support that the team offers is person centred and ensures a non-judgemental approach from the first point of entry.

The primarily objective is to support clients with their substance misuse need, either through Medication Assisted Treatment (MAT), Psychosocial Intervention and ongoing Recovery Support.

#### Mental health homelessness pathway lead

As part of the Mental transformation programme across Coventry and Warwickshire in 2022 the role of a Mental health pathway lead was created by Coventry and Warwickshire partnership trust (CWPT). The pathway lead works specifically with people who are at risk of homelessness or are currently homeless (temporary accommodation / rough sleeping) and acts as a conduit into mental health teams, as well as supporting the crisis team in terms of engagement and the execution of mental health act assessments for those who are homeless.

There is no formal data available in terms of outcomes for the role, however as we know from our data the largest support need for those accessing the homelessness services is mental health, therefore it can be assumed that the role is fundamental in terms of both supporting individuals, and also in regards to supporting staff who work with in homelessness service to navigate the mental health care system.

## Vulnerable persons and complex needs forum

The Vulnerable Person and complex needs Forum consist of a range of partners who meet monthly to discuss individuals who are both in permanent accommodation and those who are homeless or at risk of becoming homeless due to MCN.

There are (broadly three cohorts for the forum.

- 1- Vulnerable but housed (any housed)
- 2- Multiple needs
- 3- Homeless/Rough sleeping.

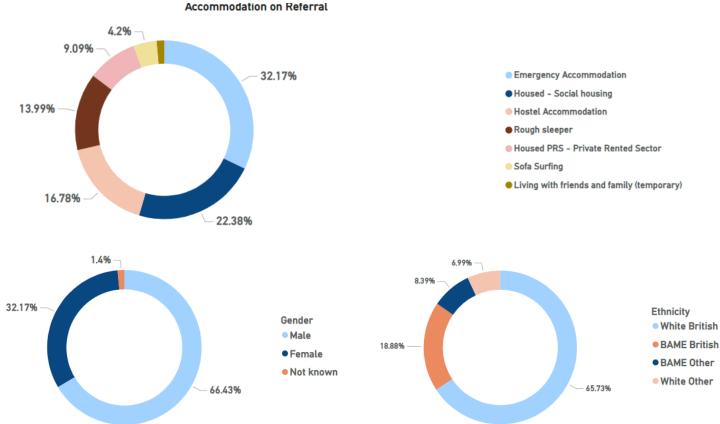
The purpose of the forum is to identify, and case manage individuals:

<sup>35</sup> Page 64

- Who are at risk of losing accommodation?
- A tenancy either social housing or private rented
- Hostel licence agreement
- Unsettled sofa surfing
- Hospital discharge
- Prison release
- Leaving children's care services (18-25)
- Street homeless due to complex needs or vulnerability

And to identify appropriate support, ensuring they are kept safe from harm, exploitation and if subject to hate crime appropriately supported, the forum will identify the needs of individuals and enable them to access support through a co-ordinate offer through a multi-disciplinary team to work together to support an individual and prevent homelessness.

In 2022/2023, 143 individuals were referred to the forum, with 66% identifying as male and 32% identifying as female. Among these individuals, 122 had housing needs, 95 had mental health needs, 81 had substance misuse issues, 20 were victims of abuse, 75 were involved with the criminal justice system, and 59 were disabled. Finally, 83.2% of cases of homelessness was prevented.



# Pre eviction panel

The pre-eviction panel was set up in February 2023 and is open to all commissioned and none commissioned exempt accommodation providers. The purpose of the panel is to identify all individuals at risk of homelessness from commissioned and none commissioned exempt accommodation who have been served a notice to quit and seek to find collective solutions to stay the eviction.

The panel will support housing providers in identifying innovative approaches to reduce the need for evictions, be a vehicle to share good practices, look to ensure individuals are housed in the most suitable accommodation, and review direct moves between housing providers if needed.

Between Feb 2023 and Feb 2024, 374 cases were discussed at the panel, in which 276 individuals were prevented from homelessness, 82 individuals were evicted, and 16 individual's cases remain opened to the panel.

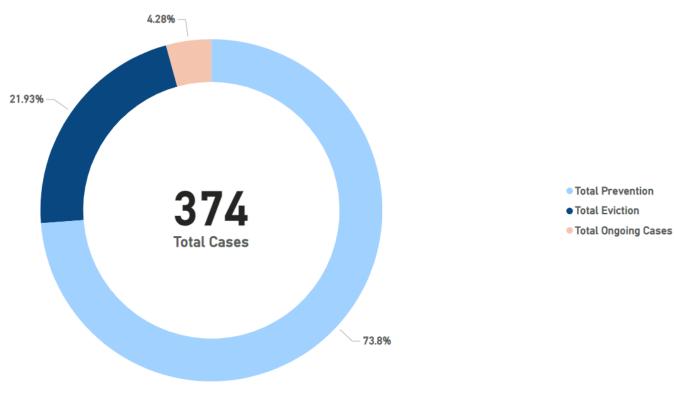


Figure 20 PEP Cases Breakdown

## What our data tells us

- **Affordability**: The cost of housing, whether through buying or renting, is rising faster than household incomes, creating a disparity and the LHA rates have struggled to keep pace with the rising rents.
- **Health and homelessness:** it is well evidenced that people who are homeless experience worse health outcomes than the rest of the population, this includes both physical health as well as mental health and medical interventions and support for the use of substances.
- **Domestic abuse**: Domestic abuse is a key factor in terms of homelessness within Coventry.
- **Increased demand:** There has been a year-on-year increase in demand for support in regard to homelessness in the city particularly from young people, single adults, and single parents with dependent children.
- Homelessness Prevention: Early advice and intervention is key in preventing homelessness and our data tells us that households have better outcomes when they approach the service as early as possible.
- Temporary accommodation: The increased demand for temporary accommodation and length of stay, against the availability of permanent accommodation suggests that the number of households accommodated in temporary accommodation will continue to rise if the supply of affordable housing does not increase.

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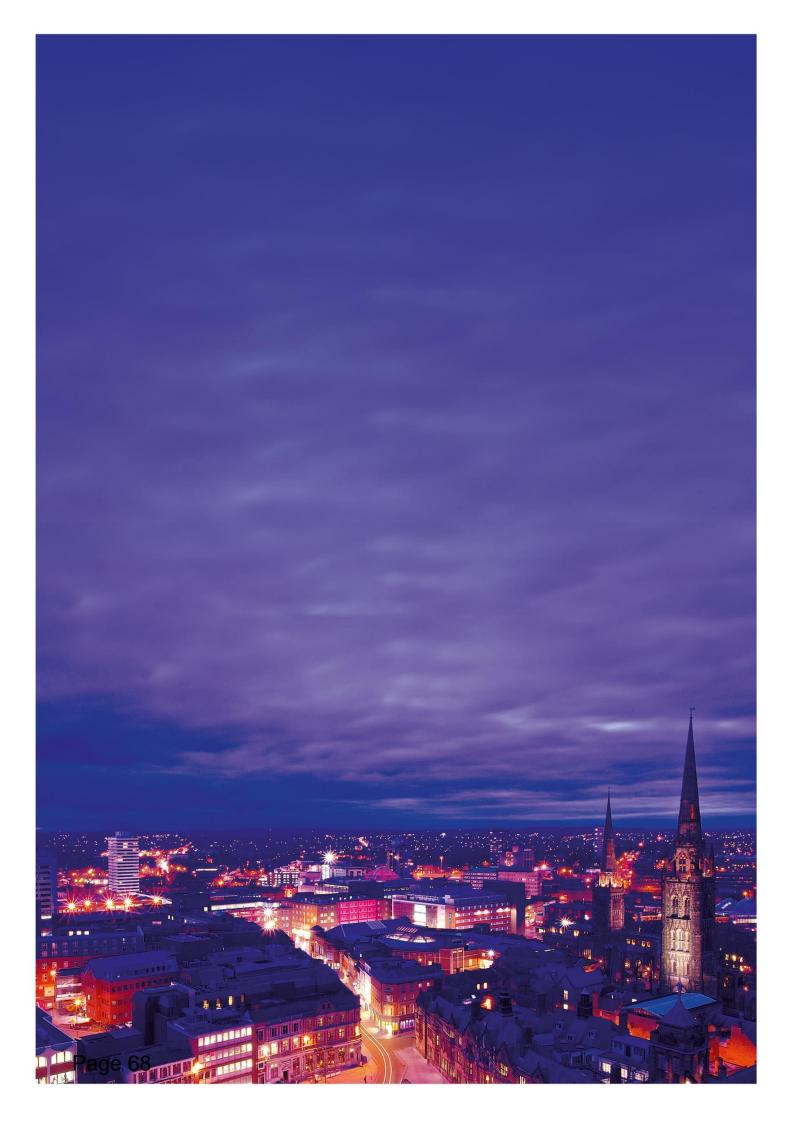
- **Private rented accommodation:** PRS accommodation possesses two distinct challenges for homelessness services. Ending of a PRS tenancy is a key reason for the loss of the last settled accommodation and affordability in terms of moving on from temporary accommodation.
- **Supply:** The housing needs in terms of the number of households on the housing list in the city outpaces the availability of social rented housing, highlighting the gap in supply and demand.
- **Duty to refer:** Although the duty to refer have increased there are still key services who are not maximizing the opportunity to prevent homelessness by using the duty to refer.
- **Support needs:** The primary support need for those approaching the homelessness service is in relation to Mental Health closely followed by physical health, substance misuse, and domestic abuse.
- **Rough sleeping:** The number of individuals found rough sleeping is on an upward trend, with a notable increase in non-nationals being found.

# Our partners

It is not only the Housing and Homelessness service that has a role or function in terms of homelessness in the city – a number of internal and external partners work with people who are homeless or at risk of homelessness daily. As part of this review our internal colleagues (Migration Team, Housing Enforcement, Children's Service, Public Health, Adult Social Care, Benefits Service etc) were contacted and asked for information/data that may be relevant to this review.

The Coventry Homelessness Forum is a partnership of organisations in the city who work with people experiencing or who have experienced homelessness, or those at risk of homelessness. It provides a space to share information, guidance, and best practice, as well as networking and joining up services. The forum meets at least 4 times each year and has over 100 members. Members of the forum were contacted regarding the review and given the opportunity to contribute and comment in regard to how homelessness impacts their service.

Attached at appendix 1 is the collective feedback and information we have received from both internal and external partners.



# Agenda Item 5

Communities and Neighbourhoods Work Programme 2024-25

Last updated 27th August 2024

	Last updated 27 <sup>th</sup> August 2024
Please see page 2 onwards for background to items	
18 <sup>th</sup> July 2024	
Cabinet Member Portfolio Priorities	
Water Quality	
5 <sup>th</sup> September 2024	
Homeless and Rough Sleeping Strategy - consultation	n
24 <sup>th</sup> October 2024	
Garden Waste Collections	
5 <sup>th</sup> December 2024	
Exempt Supported Accommodation	
30 <sup>th</sup> January 2025	
Street Lighting	
13 <sup>th</sup> March 2025	
2024-25	
Waste Services	
Update on Empty Properties	
Housing Strategy	
Residents Parking Schemes	
Rough Sleeper Strategy	
Pot-Holes	
Litter picking	
Gully Cleaning Programme	
Additional Licensing Scheme progress report	

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Date	Title	Detail	Cabinet Member/ Lead Officer
18 <sup>th</sup> July 2024	Cabinet Member Portfolio Priorities	An opportunity for the Board to hear the Cabinet Members priorities for the year	Cllr Hetherton Cllr Welsh
	Water Quality	Referred from Scruco to address concerns about water quality and to receive progress on Severn Trent's 5-year plan to 2030 and a pilot program for the use of sustainable drainage (SUDs) over a wider area. A £65 million investment which aims to reduce surface water entering the sewage system, mitigate flood risk, and improve water quality. A Green Futures project based on a pilot in Mansfield has been included in the 5-year business plan	Mark Adams/ Neal Thomas Cllr Hetherton Severn Trent
5 <sup>th</sup> September 2024	Homeless and Rough Sleeping Strategy - consultation	To consider the strategy as part of the Cabinet approval process – deferred – consultation during August/September	Jim Crawshaw/Sophie Hall
24 <sup>th</sup> October 2024	Garden Waste Collections	To scrutinise the impact of the introduction of charges for the garden waste collection, including budgetary savings.	Cllr Hetherton Sarah Elliot
5 <sup>th</sup>	Exempt Supported	To receive an update on progress and outcomes achieved	Jim Crawshaw
December 2024	Accommodation	following the meeting on 7 <sup>th</sup> December 23 Information on the uptake and success of monthly forums to be included	Adrian Chowns
30 <sup>th</sup> January 2025	Street Lighting	To look at the impact of switching off streetlights, including the budgetary savings	Cllr Hetherton Rav Sekhon
13 <sup>th</sup> March 2025			
2024-25	Waste Services		

Date	Title	Detail	Cabinet Member/ Lead Officer
	Update on Empty	To provide an update on Empty Property Strategy as	Davina Blackburn
	Properties	requested at the meeting on 9.02.23.	Adrian Chowns
	Housing Strategy	To look at local housing provision, including social housing number, as part of the Local Plan	Jim Crawshaw
	Residents Parking	To consider the review of residents parking schemes	Cllr Hetherton
	Schemes		Paul Bowman
	Rough Sleeper Strategy	As requested following the item on Housing and Homelessness at the meeting on 8 March 2024	Jim Crawshaw
	Pot-Holes	Ť	
	Litter picking	Community groups and volunteers. How the Council is supporting local groups.	Cllr Hetherton Martin McHugh/ Sam Morris
	Gully Cleaning	Requested following an item on Water Quality on 17/7/24. To	Mark Adams
	Programme	be considered 25/26	Cllr Hetherton
	Additional Licensing Scheme progress report	At their meeting on 21 <sup>st</sup> August, Scruco requested that SB4 receive regular progress reports on numbers of HMO's licensed and enforcement	Adrian Chowns

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